### **Public Document Pack**



### Planning Committee

Wed 19 Jan 2022 7.00 pm

Council Chamber Town Hall Walter Stranz Square Redditch



### If you have any queries on this Agenda please contact

#### Sarah Sellers

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### **GUIDANCE ON FACE TO FACE MEETINGS**

Due to the current Covid-19 pandemic Redditch Borough Council will be holding this meeting in accordance with the relevant legislative arrangements for face to face meetings of a local authority.

If you have any questions regarding the agenda or attached papers please do not hesitate to contact Sarah Sellers (<u>sarah.sellers@bromsgroveandredditch.gov.uk</u>).

#### **GUIDANCE FOR ELECTED MEMBERS ATTENDING MEETINGS IN PERSON**

In advance of the meeting, Members are encouraged to consider taking a lateral flow test, which can be obtained for free from the NHS website. Should the test be positive for Covid-19 then the Member should not attend the Committee meeting, should provide their apologies to the Democratic Service team and should self-isolate in accordance with national rules.

Members and officers are required to wear face masks during the Council meeting, unless exempt. Face masks should only be removed temporarily if the Councillor requires a sip of water and should be reapplied as soon as possible. Refreshments will not be provided by the venue. Hand sanitiser will be provided for Members to use throughout the meeting.

The meeting venue will be fully ventilated, and Members may need to consider wearing appropriate clothing in order to remain comfortable during proceedings.

#### **PUBLIC ATTENDANCE**

Whilst the meeting is open to the public, due to the need to maintain social distancing, the amount of seating in the public gallery will be limited.

Members of the public in attendance are strongly encouraged to wear face masks and to use the hand sanitiser that will be provided, and will be required to sit in a socially distanced manner at the meeting. It should be noted that members of the public who choose to attend in person do so at their own risk.

In line with Government guidelines, any member of the public who has received a positive result in a Covid-19 test on the day of a meeting should not attend in person and should self-isolate in accordance with the national rules

#### **PUBLIC SPEAKING**

The usual process for public speaking at meetings of the Planning Committee will continue to be followed subject to some adjustments in light of the on-going Covid-19 pandemic. For this meeting the options to participate will be in person, by joining the meeting using a video link, or by submitting a statement to be read out by officers.

The process approved by the Council for public speaking at meetings of the Planning Committee is (subject to the discretion and control of the Chair), as summarised below:

1) Introduction of application by Chair

- 2) Officer presentation of the report
- 3) Public Speaking in the following order:
  - a) Objectors to speak on the application
  - b) Supporters to speak on the application
  - c) Ward Councillors
  - d) Applicant (or representative) to speak on the application
- 4) Members' questions to the Officers and formal debate / determination.

Speakers will be called in the order they have notified their interest in speaking to the Democratic Services Team and invited to address the committee in person or via Teams.

Each individual speaker will have up to a maximum of 3 minutes to speak, subject to the discretion of the Chair.

Each group of supporters or objectors with a common interest will have up to a maximum of 10 minutes to speak, subject to the discretion of the Chair.

#### Notes:

- 1) Anyone wishing to address the Planning Committee on applications on this agenda must notify Sarah Sellers from the Democratic Services Team on 01527 64252 Extn.2884 or by email at <a href="mailto:democratic@bromsgroveandredditch.gov.uk">democratic@bromsgroveandredditch.gov.uk</a> before 12 noon on Monday 17<sup>th</sup> January 2022.
- 2) Advice and assistance will be provided to public speakers as to how to access the meeting and those using the video link will be provided with joining details for Microsoft Teams. Provision has been made in the amended Planning Committee procedure rules for public speakers who cannot access the meeting by Teams, and those speakers will be given the opportunity to submit their speech in writing to be read out by an officer at the meeting. Please take care when preparing written comments to ensure that the reading time will not exceed three minutes. Any speakers wishing to submit written comments must do so by 12 noon on Monday 17th January 2022.
- 3) Reports on all applications will include a summary of the responses received from consultees and third parties, an appraisal of the main planning issues and a recommendation. All submitted plans and documentation for each application, including consultee responses and third party representations, are available to view in full via the Public Access facility on the Council's website <a href="https://www.redditchbc.gov.uk">www.redditchbc.gov.uk</a>
- 4) It should be noted that, in coming to its decision, the Committee can only take into account planning issues, namely policies contained in the Borough of Redditch Local Plan No. 4 and other material considerations, which include Government Guidance and other relevant policies published since the adoption of the Development Plan and the "environmental factors" (in the broad sense) which affect the site.
- 5) Although this is a public meeting, there are circumstances when the committee might have to move into closed session to consider exempt or

- confidential information. For agenda items that are exempt, the public are excluded and for any such items the live stream will be suspended and that part of the meeting will not be recorded.
- 6) Late circulation of additional papers is not advised and is subject to the Chair's agreement. The submission of any significant new information might lead to a delay in reaching a decision. The deadline for papers to be received by Planning Officers is 4.00 p.m. on the Friday before the meeting.



### Planning

COMMITTEE

Wednesday, 19th January, 2022 7.00 pm

**Council Chamber Town Hall** 

**Agenda** 

Membership:

Cllrs:

Michael Chalk (Chair)

Julian Grubb (Vice-Chair)

Imran Altaf Karen Ashley Tom Baker-Price Aled Evans Andrew Fry Gemma Monaco Timothy Pearman

- 1. Apologies
- 2. Declarations of Interest

To invite Councillors to declare any Disclosable Pecuniary Interests and / or Other Disclosable Interests they may have in items on the agenda, and to confirm the nature of those interests.

- **3.** Confirmation of Minutes of Planning Committee meeting held on 10th November 2021 (Pages 1 4)
- 4. Update Reports

To note Update Reports (if any) for the Planning Applications to be considered at the meeting (circulated prior to the commencement of the meeting)

- **5.** Application 21/00195/FUL Land South of Astwood Lane Feckenham Redditch B96 6HP Mr Michael Fletcher (Statkraft UK LTD) (Pages 5 48)
- **6.** Application 21/00799/FUL Land East of Berrowhill Lane Feckenham Worcestershire B96 6QJ Mr K Morton (Pages 49 56)
- **7.** Application 21/01618/FUL Greenlands Business Centre Studley Road Redditch B98 7HD John Homer on behalf of Redditch Borough Council (Pages 57 60)
- **8.** Application 21/01619/FUL Town Hall Walter Stranz Square Redditch B98 8AH John Homer on behalf of Redditch Borough Council (Pages 61 64)



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### **MINUTES**

#### Present:

Councillor Michael Chalk (Chair), Councillor Julian Grubb (Vice-Chair) and Councillors Imran Altaf, Karen Ashley, Tom Baker-Price, Aled Evans, Andrew Fry, Gemma Monaco and Brandon Clayton

#### Also Present:

Sukvinder Agimal (County Highways)

#### Officers:

Helena Plant, Steve Edden and Amar Hussain

#### **Democratic Services Officer:**

Jo Gresham and Sarah Sellers

#### 42. APOLOGIES

Apologies for absence were received from Councillor Timothy Pearman. Councillor Brandon Clayton attended as substitute on behalf of Councillor Pearman.

#### 43. DECLARATIONS OF INTEREST

There were no declarations of interest.

# 44. CONFIRMATION OF MINUTES OF THE PLANNING COMMITTEE MEETINGS HELD ON 13TH OCTOBER 2021 AND 27TH OCTOBER 2021

#### **RESOLVED** that

The Minutes of the Planning Committee meetings held on 13<sup>th</sup> October 2021 and 27<sup>th</sup> October 2021 be approved as a true record and signed by the Chair.

#### 45. UPDATE REPORTS

The contents of the Update Report were noted.

Chair	

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# 46. APPLICATION FOR 21/00615/FUL - PAPER MILL DRIVE CHURCH HILL SOUTH, REDDITCH, B98 8QJ - EDEN PROPERTIES (MIDLANDS) LIMITED

#### Erection of 9 new dwellings

Officers presented the report and took Members through the plans and images in the Site Plans and Presentations Pack. The application was for full planning permission to construct 9 dwellings on land situated between the A4023 Coventry Highway and the B4497 Paper Mill Drive. The site included a dense band of trees to the south on the boundary with the Coventry Highway. It was noted that the site was close to Arrow Valley Country Park and a footway and subway leading into the park was located on the eastern boundary of the site.

The site had previously received planning permission for a commercial use that had not been implemented, and under the Local Plan had no specific use designation.

The current application included the construction of a new access road from the development onto Paper Mill Drive, and officers illustrated the location of the new access by reference to the photographs of the site and the detailed site layout plan. It was noted that the construction of the houses would be oriented facing onto the Coventry Highway with back gardens facing onto Paper Mill Drive; the gardens would not encroach onto the existing green highway verge which would be retained as a 4 metre wide green strip.

A 4 metre high acoustic fence was proposed on the boundary with the Coventry Highway to mitigate against traffic noise. No objections had been received from statutory consultees including County Highways, WRS and the Council's Tree Officer. A number of detailed conditions were proposed to deal with issues including noise mitigation, risk of flooding and landscape and habitat management.

The site was considered to be in a sustainable location close to bus routes and safe cycling and walking, the design was acceptable, and officers were recommending approval.

At the invitation of the Chair Councillor Mike Rouse, ward Councillor for Church Hill Ward, addressed the Committee under the Council's Public Speaking Rules.

Officers responded to questions from Members and in doing so commented as follows:-

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- That the design of the 4 metre high acoustic fence on the Coventry Highway side of the development would be finalised in consultation with WRS.
- The boundary treatment on the Paper Mill Drive side of the site would include additional planting of native species as well as retaining existing planting. This had been designed to soften the appearance of the 2 metre fence and retain the character of the area.
- Under proposed Condition 7 the developer would need to submit a detailed site drainage strategy for approval by North Worcestershire Water Management before proceeding any further than building the foundations.

The officer from County Highways confirmed that with regard to the potential for overspill parking onto the street, the level of parking provision of the individual dwellings met the required policy, and that there was sufficient space adjacent to dwellings 1 and 9 for vehicles to turn.

In debating the application Members referred to a number of issues including the design and appearance, the absence of objections from statutory consultees, the use of an acoustic fence, the location of the site close to amenities, the desire to retain the green road verges on Paper Mill Drive and issues around pollution from the vehicles and road noise given the siting of the development between a dual carriage way and a busy road.

Councillor Grubb moved the recommendation set out on page 15 of the agenda that planning permission be granted. The recommendation was seconded by Councillor Baker-Price.

Councillor Monaco moved an alternate recommendation "that the application be refused on the grounds of the unsuitable location and environmental issues arising from noise and pollution". The alternate recommendation was seconded by Councillor Ashley. Councillor Monaco expressed her concerns around the unsuitability of the location for a residential use and the consequent negative impact on the future occupants of the dwellings.

On being put to the vote the alternate recommendation was defeated.

In summing up in relation to the first recommendation, Councillor Grubb re-iterated his view that the development was acceptable, and that it was compliant with policy.

#### **RESOLVED** that

having regard to the development plan and to all other material

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considerations, planning permission be GRANTED subject to the conditions and informatives set out on pages 15 to 19 of the agenda.

The Meeting commenced at 7.00 pm and closed at 7.52 pm

# Page 5 Agenda Item 5 REDDITCH BOROUGH COUNCIL

### PLANNING COMMITTEE

19th January 2022

Planning Application 21/00195/FUL

Construction of a Greener Grid Park comprising energy storage and grid balancing equipment, along with associated infrastructure, landscaping and access.

Land South Of, Astwood Lane, Feckenham, Redditch, Worcestershire, B96 6HP

Applicant: Mr Michael Fletcher (Statkraft UK LTD)
Ward: Astwood Bank and Feckenham Ward

(see additional papers for site plan)

The case officer of this application is Mr Paul Lester, Planning Officer (DM), who can be contacted on Tel: 01527 881323 Email: paul.lester@bromsgroveandredditch.gov.uk for more information.

#### **Procedural Update**

Members will recall that this application was considered at the Planning Committee meeting of 27th October 2021. It was resolved to defer the application to a future meeting of the Planning Committee for officers to provide Members with further information regarding other alternative HGV routes that had been considered and any alternative options not previously explored. The main area of concern being the suitability of the A441 for use by HGV movements as proposed under the HGV routing plan.

Further information has been sought with respect to this matter, which is discussed in detail below. This should be read in conjunction with section 8 of this report, which has also been amended based upon the following information.

As per the Possible Construction Traffic Routes letter dated 11th November (Arcus), a total of 6 potential routes for HGV traffic to the site have been identified. These are: -

- Route 1 A441 from the north via Astwood Lane
- Route 2 A441 from the south onto Saltway and right turn into Rockhill Lane
- Route 3 Similar route to 2, but instead of using Rockhill Lane it passes through Feckenham
- Route 4 Access from the north or south via the M5 and B4091 Hanbury Road, B4090 Saltway and left into Rockhill Lane
- Route 5 Similar to route 4 but passing through Feckenham.
- Route 6 A441 from the north through Astwood Bank, onto Saltway

It is considered that these are the only routes available. These have been reassessed by County Highways to provide the following final comments.

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#### Route 1

It is noted that Astwood Lane varies in width along its length from 8m to only 5m at certain pinch points. Once through Astwood Bank the route is predominantly rural and has a theoretical capacity of 1,100 vehicles per hour per lane.

Due to its route past Astwood Bank First school and the various pinch points, this route is not considered suitable for the daily HGV movements associated with the development and the applicant has agreed this route will not be used.

However, County Highways have accepted the route is acceptable for the small number of abnormal loads which will be required. These loads will be accompanied by an escort vehicle and will also be required to adhere to Worcestershire County Council (WCC) abnormal loads process. This will involve the applicant notifying WCC of the date and time of these vehicles, WCC will then undertake an assessment and if the dates and times are acceptable approval will be granted.

#### Route 2

Route 2 uses the Saltway and Rockhill Lane which avoids any HGV traffic passing through the built-up area of Astwood Bank and is considered an appropriate route. The road is a B Road and has a reasonably consistent road width which is capable of carrying the HGV movements associated with this development. Again, the theoretical capacity of the route is 1,100 vehicles per hour and the number of additional vehicles associated with this development will not exceed this and is therefore acceptable.

#### Route 3

This route utilises Feckenham High Street rather than Rockhill Lane. High Street has significant residential frontage development and cars are regularly parked on the east side of the road and is not considered acceptable for use by this number of HGV's. The Highway Authority therefore do not support the use of this route for HGV traffic.

#### Route 4

This route uses M5 Junction 5 at Droitwich and then the B4091 and B4090. This route is considered acceptable to WCC. The route is of sufficient width with good forward visibility. The route currently carries in excess of 5,000 vehicles per day and the addition of these 58 two-way movements will not cause a harm to highway safety. We note the route passes through the junction of B4090 with High Street Feckenham but as stated this number of vehicles is considered acceptable.

#### Route 5

This route although similar to route 4 above, passes through Feckenham Village and is not considered to be an acceptable route.

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#### Route 6

This route passes through the built-up area of Astwood Bank. The road is an A road and currently carries more than 10,000 vehicles per day. The road is a consistent width with good visibility, although it should be noted the road width is reduced in the vicinity of the shops by the presence of marked parking bays which are in regular use. There is also a school on the route (Ridgeway Secondary School). WCC have taken this into account when assessing the route and have concluded that it is an acceptable route and the increase in vehicle numbers will not have a detrimental impact on the capacity of the route.

In conclusion all potential routes have been assessed by the applicant and WCC and they have concluded routes 2, 4 and 6 are suitable for the volume of HGV movements associated with the development.

Members are requested to have regard to the additional information provided with respect to potential HGV Impact.

#### Site Description

The site comprises 2.83 ha of land to the south of Astwood Lane, immediately east of the Feckenham National Grid Substation. The site is located within semi-improved grazing land and comprises one rectangular field and part of two adjacent fields to the east and northeast. The boundaries of the western field are well defined with tall/grown-out hedgerow as well as post and wire and wooden fencing. A large pond is in the eastern part of the western field, while a water-filled ditch runs along its eastern boundary. Astwood Lane runs to the north of the site, which includes an access corridor through a small field with manmade grassed bund and tall hedgerow. A low voltage overhead electricity transmission line crosses the site from northwest to southeast.

The surrounding area is primarily agricultural, with cultivated fields and grazing land to the north, south and east of the site. The existing National Grid Substation immediately to the west of the site is used for power distribution and is industrial in appearance. The metal pylons and overhead cables associated with the Substation, which are approximately 50m in height, extend into the surrounding area.

The village of Feckenham is approximately 1 km to the west of the site. The nearest residential properties are Salt Way Farm and Mutton Hall, which lie approximately 350 m to the south and 500 m to the northeast. The site is within the Green Belt, lies within Flood Zone 1 and is not subject to any ecological or heritage designations,

#### **Proposal Description**

The applicant is seeking planning permission for the construction and operation of a Greener Grid Park including an energy management facility, battery storage technology and associated infrastructure, with landscaping and access.

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The development is designed to support the flexible operation of the National Grid and decarbonisation of electricity supply. The development will store, import, and export electricity but will not generate any additional electricity nor have any direct on-site emissions of CO2 during normal operations. Planning permission is sought for the following components.

- 2 no. energy management buildings (20.7 m x 38.6 m x 8.91 m eaves height/10 m ridge height) constructed with pre-galvanised powder coated steel in the northern portion of the site containing mechanical equipment (synchronous condensers) to balance the grid and associated e-houses;
- 40 no. containerised battery units (12.9 m x 2.44 m x 2.59 m) located in the southern portion of the site;
- 5 no. inverter units (6.1 m x 2.44 m x 2.59 m) located adjacent to the batteries;
- 2 no. communications houses (12.19 m x 2.44 m x 2.59 m) near the eastern site boundary;
- 2 no. LV switch houses near the eastern boundary (7.5 m x 9.1 m x 3.5 m);
- 8 no. coolers (9.6 m x 2.4 m x 2.5 m) adjacent to the energy management buildings;
- 4 no. transformers with max height of 10.8 m and 7 m high connecting busbars adjacent to the energy management buildings;
- 2 no. emergency backup diesel generators (6.1 m x 3.6 m x 2.9 m);
- 1 no. welfare facility (12.9 m x 2.44 m x 2.59 m);
- 6 no. security columns of 6 m in height with CCTV cameras;
- 3.4 m palisade/security fence around the perimeter of the main compound;
- Existing pond to be retained with 5 m buffer from new infrastructure; surface of main compound to be covered with permeable crushed aggregate;
- Creation of 1 no. surface water attenuation pond (822m2) and 1 no. habitat management pond (607m2) to the east of the main compound

A permanent access for the site for maintenance and operation purposes is proposed from Astwood Lane. The main components of the facility will be light grey in colour to blend in the development with the adjacent substation which is also grey.

The development will be operated remotely, with occasional inspection and maintenance visits which will occur on average once per month. The proposed welfare facility for visiting staff will contain a WC with a sealed septic tank so that no foul drainage connection is required. The remote operation of the facility is anticipated to result in 11 FTE jobs.

The application also proposes substantial landscaping works. All existing trees will be retained and protected. A significant amount of new planting and biodiversity enhancements are proposed, as shown as the Landscape and Biodiversity Mitigation Plan.

The features of the landscape scheme are as follows:

• 34 m of Native Hedgerow Planting adjacent to Astwood Lane to provide visual screening from the road and replace the hedgerow removed to facilitate access;

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- 9,501 m² of Native Woodland and Scrub Planting in the field to the east of the main compound;
- 1,459 m² of Native Woodland Screening Planting to the northeast and southeast of the main compound to screen views of infrastructure from the north and east;
- New habitat management pond and SuDS pond; and
- 465 m² of wildflower and grass seeding on embankments and disturbed ground to create an herb rich strip of wildflower grassland.

60 native trees of 1.5-1.75 m in height will be planted within the proposed woodland areas, along with hundreds of smaller trees. The species to be planted have been selected for their contribution to biodiversity and include species such as English oak, hawthorn, rowan and field maple.

#### **Relevant Policies:**

#### Borough of Redditch Local Plan No. 4

Policy 1: Presumption in Favour of Sustainable Development

Policy 2: Settlement Hierarchy

Policy 5: Effective and Efficient use of Land

Policy 8: Green Belt

Policy 11: Green Infrastructure

Policy 15: Climate Change

Policy 16: Natural Environment

Policy 17: Flood Risk Management

Policy 18: Sustainable Water Management

Policy 19: Sustainable Travel and Accessibility

Policy 20: Transport Requirements for New Development

Policy 22: Road Hierarchy

Policy 36: Historic Environment

Policy 39: Built Environment

Policy 40: High Quality Design and Safer Communities

#### **Others**

NPPF National Planning Policy Framework (2021) NPPG National Planning Practice Guidance

Redditch High Quality Design SPD

National Policy Statement for Energy

National Policy Statement for Electricity Networks Infrastructure

#### **Relevant Planning History**

None

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#### **Consultations**

#### **Highways Redditch**

No objection subject to conditions

- Access gates
- Vehicular access
- Conformity with Submitted Details
- Vehicular visibility splays approved plan
- Construction Environmental Management Plan
- Highway condition survey

#### **Red Kite Network**

No objection subject to the following conditions

- Biodiversity Enhancement
- Landscape Ecological Management Plan

#### **WRS - Noise**

No object subject to condition

Noise Assessment

#### **WRS - Lighting**

No objection subject to condition

 External Lighting: Full details of any proposed external lighting, in line with the ILE guidance, shall be submitted for comment and approval.

#### **Climate Change Manager**

Supports the application

I consider this to be sustainable development. Although the site is in the Green Gelt, this is necessitated by the location of the Feckenham high voltage substation. The overall effect of the development will be to aid decarbonisation, though every effort should still be made to minimise carbon emissions associated with construction of the site, such as related to transport and materials.

#### **Arboricultural Officer**

No objection subject to conditions:

- Tree protection
- Hand excavation in tree protection area.
- No storage of plant/materials in tree protection areas.

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#### **Western Power Distribution**

No comments received

#### **Conservation Officer**

No objection

#### **Worcestershire County Council Countryside Service**

No objection

#### **Consultant Conservation and Landscape Officer**

No objection subject to a condition Landscape Ecological Management Plan

#### **Worcestershire Archive and Archaeological Service**

No objection subject to conditions relating to:

- The submission of a programme of archaeological work
- Written scheme of investigation

#### **North Worcestershire Water Management**

No objection subject to condition relating to:

Surface water drainage

#### **WRS - Contaminated Land**

No objection

#### Cllr Clayton

No comments received

#### **Cllr Warhurst**

I am objecting on the ground of access to the site and road safety, having tried to reach compromise I am pleased that Church Road Astwood Bank has been discounted due to road safety and complete unsuitability of this route, for 58 artics a day. It could never have worked as a route, so common sense has hopefully prevailed.

However the proposed second route is just as unsuitable which would take 58 articulated vehicles per day directly through Astwood Bank, down Evesham Road and Edgioake Lane.

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I strongly suggest that Highways and planning officers visit these sites and watch the turmoil unfold when 1 artic passes through this route.

Evesham Road at Astwood Bank is very narrow through the village and only 1 lane can be used in the central section throughout the day. There is no way that the road could take 7 x 44ft artics per hour every day one every nine minutes), gridlock would be the guaranteed outcome all day every day.

This exact same route was turned down for routing for the new Amazon site and it was proven at the time that route could not take more than an occasional articulated vehicle.

#### **CIIr Rouse**

Whilst I welcome green energy initiatives and job creation I do need to raise some concerns about this application.

There appears to be a calculation of over 50 lorries per day arriving at the site, for a period of 12-18 months. Assuming each lorry must travel an average of 40 miles per day to make the trips to and from the site that is a total mileage of over 520,000 miles - or around the distance to travel from the Earth to the Moon and back again. I cannot believe this figure is correct, otherwise it would indicate the carbon cost of transporting materials to the site would never be mitigated by the resulting scheme.

The roads in this area are also not suitable to withstand this volume of traffic and the types of large delivery vehicles required. From whichever direction the site is approached there is insufficient infrastructure to cope with the additional demand and type of vehicles.

I also need to see safety reports compiled around the handling and storage of lithium at this site. I, like many others, will need to be satisfied on the risks around leaks and potential fires, mitigation measures put in place, and contingency planning to ensure the safety of residents, wildlife and nature.

I hope the applicant is able to provide additional detail on the points raised and the mitigations they will deploy to reassure local residents, not just those in the immediate vicinity but those further up in Redditch South too. With the Eastern Gateway increasing HGV traffic along Rough Hill Drive by 10% we need to understand what increase this development will cause on the same road and what steps will be taken to mitigate climate harm as well as congestion effects.

#### **Natural England**

No Objection

#### **Feckenham Parish Council**

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Feckenham Parish Council (FPC) held a Parish Meeting on 15.3.21 to assess local public opinion and views on the Feckenham Greener Grid planning application by Statkraft 21/00195/FUL. We noted that this was the largest and most significant development proposal effecting the village for a very long time and thus the outcome of this application would be extremely important. Views of local people covered a number of different topics relevant to this planning application. Whilst there was widespread support for the concept of energy conservation and "green energy measures" there was overwhelmingly more concern about the specifics of Statkraft's proposed scheme. Feckenham Parish Council subsequently held a full formal meeting on 24.3.21 to discuss its response to the planning application and voted unanimously to object to it on the basis that this was the overwhelming majority view of the local population. The Parish Council noted that some of the issues were difficult to comment on at this point because we could not be sure of what might happen in the future - for instance there was uncertainty and great worry about whether this development might subsequently trigger very unwelcome follow-on construction of solar farms occupying large swathes of local agricultural land. Furthermore we were aware that there is a substantial body of published information which draws into question the concept and utility of Lithium Ion Battery Energy Storage Systems (BESS) of 50MW capacity such as Statkraft's current scheme, when compared with other types, size, and siting of alternative BESS facilities - some of which are much larger and some of which use alternative technologies. We therefore doubt that Statkraft's argument that this particular format and layout detailed in their current planning application justifies the strict criteria needed to demonstrate an exceptional need for this particular development in Green Belt Land. This is because the same or better energy saving capacity could well be provided by building larger energy storage facilities elsewhere or by using different configurations of more efficient technology. We request that Redditch Planning Authority take note of the following points in processing and determining the application.

#### Planning History

This is the third application to site a Battery Energy Storage System (BESS) facility close to the National Grid electrical substation in Feckenham. The first application near to Grade II\* listed Shernock Court by ANESCO in 2016 was opposed by FPC, due to environmental and heritage concerns, and was withdrawn by the applicant. The second application (17/01445/FUL) was sited in an existing modern agricultural barn at Saltway Farm on the B4090, it gained planning consent, but was never built and we think this permission expired on 5.2.21. In this second application FPC raised a number of very significant safety concerns and requested that the Local Planning Authority (LPA) investigate and address these - but disappointingly it completely failed to do so and granted permission without the due diligence we had expected. Some of these same concerns exist for this current application (see below) and we specifically request that the LPA take these matters seriously and ensure that they are appropriately investigated and addressed this time.

#### **Green Credentials**

FPC note that the proposed scheme could make a positive contribution to stabilizing the electricity supply, thereby saving energy - which is a very important environmental issue, however we were not convinced that such grid stabilizing technologies could not be more

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efficiently sited nearer to where the energy was actually generated and Statkraft have not provided any independant evidence to corroborate their claim that can only be done by siting a small 50MW BESS facility at this particular location. We note that no electricity is actually generated at the National Grid facility in Feckenham and that Statkraft deny that they are going to build any solar farms locally. We did however note that Statkraft had taken some trouble to assess and try to minimise the negative environmental impacts of the development itself, however there were still areas of great concern - see below:

#### Areas of Concern

Safety:

The technology involved in battery storage facilities is new and evolving and there have already been a large number of serious adverse incidents worldwide involving these units. FPC believes that safety is paramount. Specifically, the presence of large quantities of lithium in the batteries (which is known to be both highly toxic and inflammable) requires a comprehensive independent Health and Safety assessment by the Health and Safety Executive (HSE). This has not yet been done and we believe that such an assessment is a statutory requirement for a facility of this size under Section 4 of The Town and Country Planning (Development Management Procedure) (England) Order 2015, and we therefore request that the LPA make an appropriate referral to HSE. In regard to Fire risks - we request that the LPA consults the Redditch Fire & Rescue Service and obtains a comprehensive assessment of the fire risks and their ability to effectively respond to any adverse events. We think there should also be some planning consultation and risk assessment involving the LPA and Western Power/National Grid who operate the existing substation, as there is no mention of this in the existing documentation. For instance, were the BESS facility to catch fire, what would happen to the electricity supply routed through the substation to Redditch and the surrounding areas?

#### Location and Design:

Concerns have been raised by local residents who point out that the physical appearance of a large number of metal container buildings is very unsightly and incongruous in precious Green Belt agricultural land. This particular site also has historic connections to the ancient forest of Feckenham and is very close to Feckenham Village with its Conservation Area. The facility will be visible from the top floor of Grade II\* Shernock Court (we are unsure whether the owners have been consulted in the original list of consultees - certainly they should be). Questions have also been raised about whether this facility could be sited elsewhere (as above). The development site is Green Belt land so FPC request that the LPA are mindful of whether sufficient exceptional need has been demonstrated for this large project on this particular site or whether it could equally well be located elsewhere, for instance, within the existing electricity substation or in existing local power stations, thereby avoiding the unnecessary sacrifice of irreplacable Green Belt land. As far as design goes suggestions have been made about whether a soil bund construction would be better than the proposed metal fencing and tree screening. A soil bund would provide better visual cover, protection from water runoff, noise screening, and would complement the existing earth bund adjacent to the electricity substation. Concerns have also been raised about the entrance to the facility and whether an alternative or second entrance could be made onto the B4090 via the National Grid substation land - this would have the significant advantage

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of allowing lorries to enter the site from a different direction, thereby reducing HGV traffic along Astwood Lane.

#### **Environmental Impact & Traffic**

The LPA have said that a formal EIA assessment is not required - presumably because the site is less than 5Ha in area. FPC notes that Statkraft have, to some extent, considered environmental impact in their application reports and were trying to minimise its adverse effects. However concerns have been expressed about low frequency noise pollution from electrical units and cooling fans. Such noise pollution is known to carry over long distances and could disturb residents in Feckenham, so we ask that specific consideration is given to minimising noise generation and providing effective noise absorbing shielding or fencing within the development. Preferably any specifications for shielding or fencing should be defined and conditioned at the planning and approval stages. FPC notes that, during the construction phase of the proposed development, a very large number of HGV vehicles would be accessing the site and using the local roads (approximately 58 lorries daily). We specifically request the Highways officer make a careful assessment of this very heavy burden of traffic on the existing road network and Feckenham itself and that robust arrangements are made to prevent any lorries from entering the village and that road access for these HGV vehicles should be defined and precisely conditioned in any subsequent planning approval. Statkraft's current proposals do not contain a formal Transport Plan and FPC conclude that such a Plan would be the most efficient mechanism for minimising these significant adverse traffic impacts. We ask therefore that the LPA require Statkraft to produce a suitable Transport Plan. Furthermore, we question whether a single entrance onto Astwood Lane will be adequate and ask (as above) whether a second access route needs to be constructed via the existing National Grid site.

#### Ongoing Issues

Whilst FPC accepts that there are time limits within the normal planning consultation process, we are aware that further significant concerns or issues may become apparent after the official consultation period ends. Because of the size and importance of this particular development we ask that the LPA to take a flexible approach and to fully consider any further communications we make up until the point where this application is determined.

Additional comments received 27th May 2021; Planning Application 21/00195/FUL Further comments by Feckenham Parish Council

Feckenham Parish Council wish to draw attention to the following issues in relation to Transport Access and Highways consequences of this Planning Application. This statement is correct as of 25th May 2021, but we note that Statkraft are possibly already revising their access to the development site in relation to our concerns, though we have yet to have sight of any such revisions. We also note that the Council's Highways Officer claims to have done a robust assessment of the current application, but, in our opinion, he has overlooked a number of important factors, and his report is therefore significantly flawed. The three issues are as follows: -

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- 1. At present the sole proposed access to the development site is via Astwood Bank from the Evesham Road, along Astwood Lane. This is a tortuous and narrow road, with significant areas where only single file traffic is possible. For instance, for several hundred metres adjacent to Astwood Bank Primary School, the road is regularly partially blocked by parked cars, and traffic flow is seriously compromised at school drop off times. Astwood Lane also has a 7.5-ton weight restriction on it (there is a sign saying this in Astwood Bank); and use above this level is only permitted for "access". Whilst it is arguable that HGV serving the development area would be "accessing" the site, we question whether the volume of traffic involved might damage the road itself given the stated weight limits and the sheer number of HGV's involved in building the facility.
- 2. Statkraft have produced a traffic survey detailing the proposed level of construction, when compared to the current number of HGV's using Astwood Lane. They claim that the construction traffic would only represent a small increase on the existing figures. However, we have questioned the accuracy of their measurements because the stated existing levels of use, do not correspond with our own observations.
- 3. In any event we suggest that the matter be re-referred to the Council's Highways Officer, so that he could consider whether access from the Evesham Road via the B4090 Saltway and then along Rockhill Lane might be a more sensible option. This alternative route is a completely straight and much wider road (without weight restrictions) and which is not hampered by the presence of a Primary School. However, we note also, that Rockhill Lane also has a 7.5-ton weight limit "except for access". We therefore ask that the Highways Officer consider whether this limit would cause difficulties in relation to this proposed alternative route for construction traffic.

In short, the Parish Council objects to the existing proposal for construction traffic access because it is totally unsuitable; and recommends that the Highways Officer and Statkraft discuss using the B4090 from the Evesham Road as an alternative.

#### **Pre Application Consultation Exercise by Statkraft**

The NPPF recognises that early engagement has significant potential to improve the efficiency and effectiveness of the planning application system for all parties. The Council's adopted Statement of Community Involvement suggests examples of pre-application community involvement.

To comply with Covid-19 social distancing requirements in place at the time, the consultation was conducted remotely using a variety of communication methods to reach the widest possible audience. This included letters to residents, letters and emails to Feckenham Parish Council and Redditch Borough Council Ward Members, a Consultation website, a phone line, postal address and email address for enquiries and consultation responses and enquiries and publicity poster to raise awareness of application placed in window of local shop.

A limited number of queries were raised by members of the public, this covered the following topics:

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Source and amount of energy to be stored in the batteries;

Specifications of equipment to be used;

Environmental benefits;

Reason for site being selected;

In addition, Feckenham Parish Council asked a further 10 questions which were responded to by the applicant.

These concerns form a material consideration in the assessment of this planning application and the queries raised have been addressed within this report.

#### **Public Consultation Response**

#### **Publicity**

- 79 letters sent 18th February 2021 (expired 14th March 2021)
- Site notice posted 18th February 2021 (expired 14th March 2021)
- Press notice published in the Redditch Standard 22nd February 2021 (expired 15th March 2021)

21 representations received objecting to the scheme on the following issues:

#### Principle

- Development will result in a loss of countryside/agricultural land
- Development will result in a loss of Green Belt land

#### Form of Development

- Detrimental visual impact
- Loss of views

#### Highways and Access

- Development will add to the already congested roads in this area and through Redditch
- Highway safety
- · Pedestrian safety concerns

#### Noise and Disruption

- Concerns regarding the increased noise from traffic and development
- Concerns regarding the disruption during development from site traffic and work
- Delays and disruption caused by highways work

#### Drainage and Flood Risk

- Drainage in the area is not adequate for the development
- Development will increase the risk of flooding

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#### Biodiversity and Trees

- Destruction of wildlife habitats
- Concerns regarding the removal of tree and hedgerows and the effect this will have on the ecology of the site and wildlife
- Impact on protected species

#### **Public Safety**

- Risk of Fire
- Risk of accidents, which would have a detrimental impact on Feckenham

#### Other Matters

- No green credentials to justify the proposal
- Impact on Feckenham Conservation Area
- Lighting impact

Other issues have been raised but these are not material planning considerations and have not been reported.

#### **Assessment of Proposal**

#### **Background**

In 2015, the UN Climate Change Conference agreed that to limit significant impacts arising from global warming, a worldwide temperature increase would need to be limited to 1.5°C. In response to this, the Intergovernmental Panel on Climate Change (IPCC) published a report (6 October 2018)¹ following the 48th Session in South Korea, to establish the rapid and far-reaching changes which are required to meet this target. Amongst other significant transitions, the IPCC has stated that by 2050, 97% of power will need to be generated from renewables.

The UK's commitment to the 2015 Paris Agreement and its long-term objective of a 2050 decarbonised economy, makes the transition to a decarbonised energy system essential. In October 2017, the Government published a Clean Growth Strategy<sup>2</sup>, focusing on growing national income whilst cutting greenhouse gas emissions. The strategy recognises that the way in which energy is generated in the UK is changing and that complementary mechanisms, including energy storage, will play a vital role.

In July 2017, BEIS and Ofgem published Upgrading our Energy System: Smart Systems and Flexibility Plan<sup>3</sup>, which sets out 29 actions that the UK Government, Ofgem, and industry will undertake to remove barriers to smart technologies, including storage; enable

<sup>&</sup>lt;sup>1</sup> Global Warming of 1.5 °C — (ipcc.ch)

<sup>&</sup>lt;sup>2</sup> Clean Growth Strategy (publishing.service.gov.uk)

<sup>&</sup>lt;sup>3</sup> [Withdrawn] Upgrading our energy system: smart systems and flexibility plan - GOV.UK (www.gov.uk)

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smart homes and businesses; and make electricity markets work towards flexibility. The SSFP states that:

"By harnessing the potential of energy storage, demand-side response, and smarter business models, we have an opportunity to upgrade to one of the most efficient, productive energy systems in the world. This is central to how we deliver secure, affordable and clean energy now and in the future". This document has recently been updated by the Transitioning to a net zero energy system which was published in July 2021<sup>4</sup>.

In June 2019<sup>5</sup>, the UK became the first major economy in the world to pass laws to end its contribution to global warming by 2050. The target will require the UK to bring all greenhouse gas emissions to net zero by 2050, compared with the previous target of at least 80% reduction from 1990 levels. The UK's 2050 net zero target — one of the most ambitious in the world — was recommended by the Committee on Climate Change, the UK's independent climate advisory body. Net zero means any emissions would be balanced by schemes to offset an equivalent amount of greenhouse gases from the atmosphere, such as planting trees or using technology like carbon capture and storage.

The UK Government published its Energy White Paper<sup>6</sup> in December 2020. The Paper builds on the Prime Minister's Ten Point Plan to set the energy-related measures consistent with net zero emissions by 2050. One of the key aspects of achieving net zero identified in the paper is the modernisation of the energy system. The Paper indicates that electricity demand in the UK could double by 2050 due to the electrification of transport and heating.

#### The Applicant

The applicant Statkraft UK Ltd<sup>7</sup> is Europe's largest generator of renewable energy, producing hydropower, wind power, solar power, battery storage, and supplying district heating. Statkraft owns and operates 11 wind farms in the British Isles and the Nordic countries with a combined installed capacity of almost 1,000 MW (1 GW).

#### The Need for the Development

Renewable technologies are intermittent as the amount of energy generated is dependent on weather conditions. It is therefore necessary to balance demand and supply to prevent shortages and blackouts.

There is a growing demand by network operators for a broad range of services such as energy storage and management. The proposed development is designed to support the flexible operation of the National Grid and the decarbonisation of the electricity supply. The

<sup>&</sup>lt;sup>4</sup> <u>Transitioning to a net zero energy system: Smart Systems and Flexibility Plan 2021</u> (publishing.service.gov.uk)

<sup>&</sup>lt;sup>5</sup> Climate change targets: the road to net zero? - House of Lords Library (parliament.uk)

<sup>&</sup>lt;sup>6</sup> Energy white paper: Powering our net zero future - GOV.UK (www.gov.uk)

<sup>&</sup>lt;sup>7</sup> Statkraft

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proposed Greener Grid Park would provide rapid-response electrical back-up and energy management to the National Grid and would also represent an early deployment within the UK of a high-tech grid balancing facility, addressing intermittency and fluctuations in inertia. This is required for the following reasons:

#### **Electricity Market Reform**

Given the reduction in centralised coal-fired power, increasingly cheap but intermittent renewable energy supply and the transition to electric vehicles, it is increasingly likely there will be peaks and troughs in the UK energy supply and demand.

The development is proposed in response to the requirement for continuity of supply and storage of electricity, particularly during periods of peak demand and over-supply. Electricity Market Reform ('EMR')<sup>8</sup> is a UK government policy designed to:

- Incentivise investment in secure, low-carbon electricity;
- Improve the security of the UK's electricity supply; and
- Improve affordability for consumers.

It is estimated that over the next decade, the UK will require approximately £100 billion investment in electricity infrastructure to accommodate projected future increases in electricity demand, replace ageing power stations and prevent electricity blackouts. However, old coal power plants are in the process of reducing capacity and closing as they no longer meet the required environmental and performance standards and existing nuclear power plants are reaching the end of their design lives, while the delivery of new nuclear plants has been beset by delays.

#### **The Capacity Market**

Through the Energy Act 2013<sup>9</sup>, the Capacity Market mechanism was introduced to ensure security of electricity supply at the least cost to the consumer.

To deliver a supply of secure, sustainable, and affordable electricity, the UK needs not only investment in new generation projects and innovative technologies but to get the best out of existing assets on the network. The Capacity Market aims to deal with both these issues by bringing forward new investment while maximising current generation capabilities.

The Capacity Market aims to balance the difference between demand and supply and to bring forward investment in new generation projects and innovative technologies, in parallel with maximising the utilisation of the existing generation capacity.

<sup>&</sup>lt;sup>8</sup> Electricity Market Reform: policy overview - GOV.UK (www.gov.uk)

<sup>&</sup>lt;sup>9</sup> Energy Act 2013 (legislation.gov.uk)

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#### **Balancing the Network**

Balancing the system to ensure demand is met by supply is a key requirement of the National Grid, and it is becoming more challenging as intermittent generation – such as wind and solar power - becomes a bigger proportion of the overall energy mix. The National Grid has a constant supply of 'extra power' available for use when the power required by customers is not equal to the power generated and a reserve supply is needed. The Balancing Mechanism is used to ensure that the network is in balance and reserve power then used when the network comes under When unforeseen demand is put on the network, such as when a large power station suddenly comes offline, then the National Grid control room need an alternative source of power.

#### Climate Emergency

Redditch Borough Council recognises that climate change is one of the greatest challenges facing humanity and is committed to tackling the causes of climate change and reducing carbon emissions in Redditch and being resilient to its impacts. As part of this, the Council declared a climate emergency in September 2019<sup>10</sup> and is committed to making Redditch to net zero by 2050<sup>11</sup>.

The Council's plans for tackling this will be called the Action to Reduce Carbon (ARC) Plan. There are nine identified themes for the ARC. Each theme contains specific focal points where carbon can be reduced.

Theme 1: Sustainable Buildings and Workplaces

- Decarbonise energy systems
- Reduce consumption of unnecessary goods & services
- Embed the waste hierarchy in all service areas

#### Theme 2: Renewable Energy

 Seek opportunities to embed renewable energy technology within the Council and wider area

#### Theme 3: Transport and Travel

- Prioritise & facilitate low carbon fleet option
- Prioritise & facilitate low carbon travel options (Council & Community)
- Facilitate transition to electric vehicles (Residents, Workforce & Visitors)
- Reduce unnecessary miles travelled

#### Theme 4: Planning / Building Control and Retrofit

• Influence low carbon buildings by introducing a positive bias in our planning system

<sup>&</sup>lt;sup>10</sup> (Public Pack)Agenda Document for Council, 23/09/2019 19:00 (redditchbc.gov.uk)

<sup>&</sup>lt;sup>11</sup> Climate emergency - redditchbc.gov.uk

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#### Theme 5: Community

 Become a positive influence and advocate for climate change through all the work we do

#### Theme 6: Waste

- Provide and develop a sustainable Waste Management Service to residential homes and business as appropriate.
- View Waste as a resource with a commitment to the Waste Hierarchy
- Deal with Waste as close to source as possible

#### Theme 7: Biodiversity

 Create opportunity for carbon storage and support habitats and adaptation to climate change

#### Theme 8: The Low Carbon and Circular Economy and Resources

- Actively encourage a thriving low carbon economy to our Area
- Actively encourage a circular economy within the Area by encouraging & supporting business to function in this way

#### Theme 9: Procurement

• Encourage sustainability through the supply chain

The planning system is one of the main ways in which climate change can be mitigated and can help places be more resilient to its impacts because it has a key role in place-making by shaping the use of land and buildings through the grant of planning permission in line with a Development Plan.

The electrification of transport and heating are key priorities within the emerging ARC, both of which require grid decarbonisation. The ARC identifies seeking opportunities to embed renewable energy technology within the Council and wider Area.

#### Why Feckenham National Grid Substation has been selected

The grid at Feckenham and in the Midlands is subject to voltage variations which leads National Grid to procure reactive power services to manage this. Feckenham Substation has been selected by Statkraft after considering all the substations in the region and assessing the needs of the transmission grid in the Midlands.

The Feckenham National Grid Substation is a key strategic transmission substation in the B17 zone in the West Midlands, as defined in National Grid's Electricity Ten Year Statement<sup>12</sup>, which is one specific area National Grid have identified as requiring the stability service.

<sup>&</sup>lt;sup>12</sup> 3.3 North Wales and the Midlands boundaries | National Grid ESO

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The Substation is interconnected by 4 x 400kV and 2 x 275 kV circuits which enhance the effectiveness of this complex technology. Only 7 sites in this region allow for connection to 4 x 400kV circuits, of which, just 2 substations are located close to transmission boundaries. In addition, Feckenham is adjacent to 3 transmission boundaries. Given the number of connections and proximity to transmission boundaries, Feckenham Substation is therefore the most appropriate location for the development within the West Midlands B17 zone.

As outlined in the planning statement, the key criteria in selecting a location for the development include:

- The ability to use underground cables and not overhead electricity transmission lines
- Separation from residential properties and settlements;
- Existing visual screening provided by trees and hedgerows around the perimeter of the Site;
- Ease of access to the site for construction; and
- Lack of environmental constraints (e.g. ecological/landscape designations, heritage assets, flood risk, etc.).

Alternative sites within 1 km of the grid connection point were considered, with a focus on areas outside of the Green Belt to the south of Alcester Road/Salt Way.

#### Summary of Constraints Table

Location	Constraints
North of Feckenham NG Substation	<ul> <li>Green Belt</li> <li>Road</li> <li>Public footpaths</li> <li>Overhead electricity transmission lines</li> </ul>
West of Feckenham NG Substation	<ul> <li>Green Belt</li> <li>Proximity to Feckenham (visual/amenity impacts)</li> <li>Public footpaths</li> <li>Some residential properties</li> <li>Setting of heritage assets in Feckenham (Scheduled</li> <li>Monument and numerous listed buildings)</li> <li>Overhead electricity transmission lines</li> </ul>
South of Feckenham NG Substation	<ul> <li>Shurnock Meadows Local Wildlife Site</li> <li>Several residential properties</li> <li>Grade II* Listed Shurnock Court</li> <li>Public bridleways and footpaths</li> </ul>

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	Overhead electricity transmission lines
East of Feckenham NG Substation	<ul> <li>Green Belt</li> <li>Grade II Listed Mutton Hall</li> <li>Public bridleway and footpaths</li> <li>Overhead electricity transmission lines</li> <li>Few residential properties</li> </ul>
Application Site	<ul><li> Green Belt</li><li> Overhead electricity transmission line</li></ul>

The development has been proposed strategically sited adjacent to the National Grid Feckenham Substation which lies immediately to the west of the site. Given the proximity to the substation, lengthy transmission cables will not be required, ensuring efficient connection to the National Grid, minimising disturbance, and costs. The substation can accommodate the transfer of electricity to and from the development at an acceptable cost which will provide valuable support to the grid, protecting customers at times when high demand places stress on the local and national electricity network.

#### **Principle of Development**

The application site lies outside of any defined settlement. Under the locational strategy for the Borough, set out in Policy 2 Settlement Hierarchy, development is in the first instance directed to the existing urban areas and defined rural settlements. It would need to be demonstrated that a rural location was essential for the development, or the proposal would conflict with the locational strategy. Furthermore, the site is in the West Midlands Green Belt where development is strictly controlled. It is these matters which determine whether the principle of development in this location and for the proposed purpose is acceptable.

#### **Green Belt**

The National Policy Statement for Energy (NPS EN-1)<sup>13</sup> sets out the government's policy for the delivery of major energy infrastructure. The proposed battery installation is part of a national programme of essential energy infrastructure to support the transition towards a low carbon future.

Section 5.10 of EN-1 looks specifically at the issues surrounding the development of energy infrastructure projects in the Green Belt. It recognises at paragraph 5.10.3 that although the re-use of previously developed land can make an important contribution to sustainable development, it may not be possible for many forms of energy infrastructure.

Paragraph 5.10.17 states that when located in the Green Belt, energy infrastructure projects are likely to comprise inappropriate development. Very special circumstances will

<sup>&</sup>lt;sup>13</sup> 1938-overarching-nps-for-energy-en1.pdf (publishing.service.gov.uk)

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not exist unless the harm by reason of inappropriateness, and any other harm, is outweighed by other considerations.

There is no specific definition of very special circumstances. However, paragraph 5.10.17 states that the extent to which a development's physical characteristics are such that it has limited or no impact on the fundamental purposes of Green Belt designation, should be considered.

Paragraph 148 of the National Planning Policy Framework (NPPF) states that inappropriate development is, by definition, harmful to the Green Belt and should not be approved except in very special circumstances.

Paragraph 151 goes on to state that while elements of many renewable energy projects may be considered inappropriate in the Green Belt, the wider environmental benefits associated with increased production of energy from renewable sources may constitute very special circumstances.

The NPPF states that the fundamental aim of Green Belt policy is to prevent urban sprawl by keeping land permanently open; the essential characteristics of Green Belts are their openness and their permanence. The proposed development site is located within the Birmingham Green Belt, which serves five purposes, as set out in paragraph 138 of the NPPF:

- a) to check the unrestricted sprawl of large built up areas;
- b) to prevent neighbouring towns from merging into one another;
- c) to assist in safeguarding the countryside from encroachment;
- d) to preserve the setting and special charter of historic towns; and
- e) to assist in urban regeneration, by encouraging the recycling of derelict and other urban land.

#### **Local Policy**

Policy 8 Green Belt states that applications for development in the Green Belt will be determined in line with national planning guidance on Green Belts and other relevant policies within the development plan.

#### **Openness**

The Courts have, over the years, made several rulings on how the effects of a development on openness should be assessed. These judgments have established that both the spatial and visual aspects should be assessed to arrive at a rounded decision on the effects on openness.

The National Planning Practice Guidance (NPPG) summarises the position as follows:

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Assessing the impact of a proposal on the openness of the Green Belt, where it is relevant to do so, requires a judgment based on the circumstances of the case... these include, but are not limited to:

- Openness can have both spatial and visual aspects;
- The duration of the development and its remediability; and
- The degree of activity likely to be generated, such as traffic generation.

In terms of the spatial aspect of openness, the site comprises 2.83 ha and the footprint of the Development would be less than 25% of the size of the existing Substation. The proposed infrastructure will have a maximum height of 10m, which is much less than that of infrastructure at the Substation and the electricity pylons in the surrounding area, which are typically 50m in height. Overall, it is considered that the spatial impact of the development would be minor.

In terms of visual impact on openness, the site of the proposed battery facility is directly adjacent to the Feckenham National Grid Substation. This comprises large-scale infrastructure, including the substation, pylons, overhead cables, and access roads. The substation can be seen from vantage points surrounding the site, where it is viewed as built development. Clearly the proposal will have an impact on openness from the introduction of structures in an area currently free of any development. As a remotely operated facility, the degree of activity likely to be generated by the development once operational would be negligible. Overall, while there would be some loss of openness in spatial and visual terms, the impact of the development on the openness of the Green Belt would be limited.

#### Impact on the purposes of the Green Belt

When considering proposals in the Green Belt, the NPPF states that the extent to which a development's physical characteristics are such that it has limited or no impact on the fundamental purposes of Green Belt designation should be considered. The essential characteristics of Green Belts are their openness and their permanence.

As noted above, paragraph 138 of the NPPF sets out the five purposes of the Green Belt:

- a) to check the unrestricted sprawl of large built-up areas;
- b) to prevent neighbouring towns from merging into one another;
- c) to assist in safeguarding the countryside from encroachment;
- d) to preserve the setting and special charter of historic towns; and
- e) to assist in urban regeneration, by encouraging the recycling of derelict and other urban land.

#### a) To check the unrestricted sprawl of large built-up areas

It is not considered to play a role in preventing the unrestricted sprawl of large built-up area as the land is contained by surrounding development to have any significant relationship with the wider countryside between the settlements of Feckenham and Astwood Bank. The

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site is located within the countryside, but it does not adjoin built-up areas associated with these settlements. Therefore, the development would not increase the sprawl of these areas as it is both separated by areas of open green space and is not a form of development which would comprise an extension to an urban/built up area.

Overall, the presence of the existing substation and a potential energy storage facility in the parcel would provide a physical barrier to any residential expansion. It is not necessary for the substation and surrounding land to be in the Green Belt to achieve this, nor is it appropriate given that the existing substation erodes the openness in this location.

#### b) To prevent neighbouring towns from merging into one another

The South Worcestershire Green Belt Assessment (2018) (SWGBA)<sup>14</sup> indicates that the Green Belt segment (E1) in which the site is located only makes a low contribution to preventing neighbouring towns from merging into one another. The site is visually well contained and screened by existing vegetation and the Substation adjacent to the west. The development will therefore not appear to be associated with Feckenham or Astwood Bank and would not create the perception of the coalescence of these settlements. Nor it is considered that it would set a precedent for future commercial or residential development in these areas.

#### c) To assist in safeguarding the countryside from encroachment

Overall, given the scale of the existing substation and the significant area of which it occupies, it is considered that the substation has a significant urbanising influence over the countryside characteristic of the parcel and thus significantly compromises the site's contribution to assisting the safeguarding of the countryside from encroachment.

The submitted Landscape Visual Assessment at Appendix 1a indicates that due to the retention of existing vegetation and new woodland and hedgerow planting, views of the development from the surrounding area will be very limited and will be seen in the context of the existing substation and overhead power lines. Overall, the proposed development in the context of the existing substation with significant woodland screening, will not result in an impermeable encroachment into the countryside.

#### d) To preserve the setting and special character of historic towns

The SWGBA indicates that Green Belt segment E1 makes a limited contribution to preserving the setting and character of historic towns.

<sup>&</sup>lt;sup>14</sup> Green Belt Study - South Worcestershire Development Plan (swdevelopmentplan.org)

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### e) To assist in urban regeneration, by encouraging the recycling of derelict and other urban land

It is considered that the proposed development of a battery facility, which is not necessarily considered to be an urban use, will have no impact on the parcel's contribution to assisting urban regeneration by encouraging the recycling of derelict and other urban land.

There are no alternative sites on derelict or urban land where this development could be located. The development will not have any impact on the functioning of the Green Belt to direct future development of other types towards derelict and urban land.

#### **Very Special Circumstances**

The proposal has been identified as representing inappropriate development in the Green Belt by definition. Further harm has been identified because of the limited impact on openness of the development and harm to the landscape and visual character of the area. The development can therefore only be approved in very special circumstances. The following very special circumstances have been put forward:

#### **Decarbonisation, Net Zero and the Climate Emergency**

While the development will not generate energy, it will increase the energy efficiency of the grid and reduce carbon emissions in the energy sector. It will enable the grid to support a greater proportion of renewable energy and will store energy from intermittent sources such as solar and wind energy, so that it can be used efficiently when required.

The main function of the development, for grid stabilisation to reduce the need for coal and gas-fired turbines to maintain inertia on the grid. In combination with other similar developments at strategic locations on the grid, this will facilitate the permanent closure of fossil fuel power stations as they will no longer be required to stabilise the grid.

The development will therefore support the National Grid's target to operate the electricity system with a zero-carbon grid by 2025<sup>15</sup>. As such, the environmental and decarbonisation benefits of the development are comparable to that of a new wind or solar farm, except with a smaller spatial footprint than a new solar farm and lower level of visual impact than a wind farm.

The contribution of the development to the decarbonisation of the grid should be afforded significant weight considering the Climate Emergency declared by Redditch Borough Council in 2019, the UK's commitment to achieving net zero greenhouse gas emissions by 2050 and the Government's commitment to provide a flexible grid as set out in the Energy White Paper.

<sup>&</sup>lt;sup>15</sup> Great Britain on track for periods of zero carbon electricity in 2025 | National Grid ESO

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The development comprises infrastructure which is essential for the storage and supply of renewable energy to the National Grid, and as such, the environmental benefits contribute to the very special circumstances case.

### **Suitability of Location**

To be operationally viable, the development must be located within 1 km of the grid connection point at the existing Substation, which itself is situated on Green Belt land.

The National Grid has identified the need for grid stabilisation infrastructure in the West Midlands and an assessment of grid connection points in the region has confirmed that Feckenham National Grid Substation is the most suitable location for this type of infrastructure.

The assessment of alternative sites outside of the Green Belt indicates that all potential sites within 1 km of the grid connection are subject to significant environmental and planning constraints such as existing residential development, a local wildlife site and Grade II\* listed Shurnock Court.

The site itself is not subject to any significant environmental constraints and is well contained visually by existing hedges and trees. It is therefore a far more appropriate location for the development than the non-Green Belt sites considered, the development of which would have resulted in unacceptable impacts in terms of environment and amenity.

#### **Biodiversity Gain**

The development will incorporate significant improvements to wildlife habitats within and adjacent to the site. A substantial area of intensively grazed grassland will be converted to high value habitats including mixed broadleaved deciduous woodland and scrub, a wildlife pond and a sustainable drainage pond which will be suitable for great crested newts. The development will also retain and protect the existing hedgerows, (except for a small section removed to create access) trees and ponds at the site. The landscape and biodiversity enhancements will deliver a considerable biodiversity net gain of over 40% over the baseline scenario and should therefore be accorded substantial weight in the planning balance.

#### **Conclusion on Green Belt Matters**

In conclusion, it is not considered that that the proposed development would conflict with the five purposes of the Green Belt; namely the sprawl of built-up areas or the merging of neighbouring towns. Set within the context of the existing substation, associated infrastructure and it would not lead to encroachment of the countryside.

Whilst there would be some effects on openness in both spatial and visual terms, these are very limited in terms of the surrounding context, the low scale of development, and proposed additional planting.

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Very special circumstances relating to the locational need; innovative nature of the technology proposed; and the sustainability and energy resilience benefits of the proposal in helping contribute to the national target of decarbonisation by balancing the supply and demand of the electricity network have been put forward. Support has also been found in paragraph nos. 8 and 152 of the NPPF for the scheme as well as policies in Development Plan in view of both National and local planning policy to address climate change and the Council's own commitment to this though its declaration of a Climate Emergency, greater weight should be afforded to this.

Any harm, moderate or otherwise, to the Green Belt attracts substantial weight. The 'very special circumstances' required to approve 'inappropriate' development in the Green Belt will not exist unless the potential harm to the Green Belt, by reason of inappropriateness and any other harm resulting from the proposal, is clearly outweighed by other considerations.

It is a finely balanced decision, but it is considered that the applicant has demonstrated that very special circumstances exist which justify this proposal in the Green Belt. On balance, it is concluded that the environmental, economic, and social benefits that will be delivered because of this proposal are sufficient to outweigh any impact caused by inappropriate development in the Green Belt.

#### **Loss of Agricultural Land**

Paragraph 174(b) of the NPPF as amplified by Footnote 53 of the NPPF states "Where significant development of agricultural land is demonstrated to be necessary, areas of poorer quality land should be preferred to those of a higher quality."

The application site has a provisional agricultural land classification (ALC) grade of 4 of 5 (poor quality agricultural land with severe limitations which significantly restrict the range and level of yield of crops)<sup>16</sup> and has no known history of crop cultivation. ALC Grades 1, 2 and subgrade 3a are considered within the 'best and most versatile' land category in the planning system The proposed layout has been designed to minimise land take and built development is restricted to one well-defined field. The loss of such land constitutes a slight dis-benefit of the proposal but not one which would justify refusal. The proposed development complies with NPPF Paragraph 174 regarding preserving best and most versatile agricultural land and Local Plan Policy 5 in terms of making efficient use of land.

#### Design

Policy 39 Built Environment states development in the Borough should contribute positively to the local character of the area, responding to and integrating with distinctive features in the surrounding environment, particularly if located within a historic setting. All development proposals should:

<sup>&</sup>lt;sup>16</sup> Provisional Agricultural Land Classification (ALC) - data.gov.uk

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- Seek to optimise the potential of the site to accommodate sustainable development through making the most efficient use of the space available
- Be resilient to the effects of climate change, whilst also protecting and enhancing local distinctive and historic features to improve the character and quality of the local environment
- Incorporate features of the natural environment including infrastructure

Policy 40 High Quality Design and Safer Communities deals with good design. It states that good design should contribute positively to making the Borough a better place to live, work and visit. All development should be of a high-quality design that reflects or compliments the local surroundings and materials.

The design of the proposed buildings is of a standard appearance which is designed with functionality in mind. The size and scale of the site is not higher than the neighbouring substation, as discussed in the landscape and visual impact section of the committee report and would not be visually intrusive or detrimentally harmful to the area's character.

The proposed layout been influenced by the operational requirement for the energy blocks and associated equipment and the site characteristics. The main components include the battery units, inverters, transformers, switchgear containers, spares container, auxiliary transformer, CCTV, security fencing and access and turning area.

In this context it is considered that the proposal responds to the requirements of the policies outlined above.

It is also worth stating that a variety of energy infrastructure is in rural and Green Belt areas. Power stations, overhead electricity lines and their pylons, substations and above ground installations associated with pipelines are situated in these locations where necessary to deliver, reliable, secure energy supplies to the country.

#### **Heritage Assets**

The application site is near the Grade II\* Shurnock Court (NHLE ref 1099994), Grade II 1 Water Pumps (NHLE ref 100063) which is adjacent to the Grade II Mutton Hall (NHLE ref 1157335) and one undesignated heritage asset in the form of World War II Bomb site (HER reference MWR21423). In accordance with section 66 of the Planning (Listed Buildings and Conservation Areas) Act 1990, special regard has been paid to the desirability of preserving listed structures or their settings or any features of special architectural or historic interest which they may possess.

Policy 36 Historic Environment is relevant in that it sets out that designated heritage assets will be given the highest level of protection and should be conserved and enhanced. Non-designated heritage assets will also need to be conserved and enhanced in a manner appropriate to their significance. Applications for development affecting any heritage assets or its setting must be accompanied by a heritage statement.

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Paragraph 199 of the NPPF states that: "When considering the impact of a proposed development on the significance of a designated heritage asset, great weight should be given to the asset's conservation (and the more important the asset, the greater the weight should be). This is irrespective of whether any potential harm amounts to substantial harm, total loss or less than substantial harm to its significance."

Paragraph 202 of the NPPF states that: "Where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal". Paragraph 206 of the NPPF outlines that Local planning authorities should look for opportunities for new development within.... the setting of heritage assets, to enhance or better reveal their significance. Proposals that preserve those elements of the setting that make a positive contribution to the asset (or which better reveal its significance) should be treated favourably.

Following review of the submitted Heritage assessment (Cultural Heritage Report) it is concluded that no harm to the significance of any other designated or non-designated heritage assets, either directly or through changes to their setting, is anticipated because of the proposed development.

Objectors have commented on the impact on the Feckenham Conservation Area and related settlement. The Zone of Theoretical Visibility (ZTV) submitted as part of the Landscape Visual Impact indicates that there will not be any intervisibility with Feckenham and therefore there is no potential indirect effects upon the Conversation area.

It is considered that the proposed development would not conflict with the relevant legislation cited above and would accord with the requirements of the development plan in respect of Policy 36. Any residual adverse impacts upon the setting of these heritage assets could be mitigated by planning conditions with respect to landscaping.

### **Archaeology**

The site has been fully assessed by Worcestershire Archive & Archaeology Service and is considered to have moderate potential to impact buried undesignated heritage assets of archaeological interest. On that basis has recommend that due to the potential for below ground archaeological remains and given the potential impact to archaeological layers and deposits a conditional programme of archaeological works should be secured and implemented and this could be followed by further works should the evaluation discover archaeological deposits of significance.

While it is noted that there are 19 examples of Medieval Ridge and Furrow (an archaeological pattern of ridges and troughs that were created by a system of ploughing used in Europe during the Middle Ages) within the 1 km of the archaeological study area. The application site itself is not an example of this type of earthwork.

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#### Flood Risk and Drainage

Policy 17 deals with flood risk. It states, amongst other things, that all developments should fall within Flood Zone 1 and where a site falls outside this categorisation a comprehensive flood risk assessment will be required. Development should incorporate water efficiency measures and appropriate sustainable drainage techniques.

The proposed development site is situated in the catchment of the Brandon Brook. The site falls within Flood Zone 1, and it is not considered that there is any significant fluvial flood risk to the site. Risk to the site from surface water flooding is indicated as low based on the EA's flood mapping. There is some pooling around the existing pond, which is proposed to be retained.

North Worcestershire Water Management have reviewed the Drainage Impact Assessment. They conclude that the proposed outline drainage layout is generally acceptable: the proposed SuDS and habitat ponds are welcome. However, a full for construction drainage plan will need to be provided to and approved by the LPA.

The proposal is therefore considered acceptable in relation to Policy 17 which seeks to ensure that adequate drainage provision is provided on site, subject to a condition surface water drainage condition.

#### **Highways and Highway Impact during Construction Phase**

The proposed development when operational would have little daily impact on the local highway network. Visits to the site are likely to be infrequent for maintenance works predominantly. The sites import and export functions can be managed remotely. The traffic and trips generated with the operational phase of the development would not have a severe impact on traffic and highway safety. The proposed is considered acceptable subject to planning conditions.

#### **Construction Programme and HGV Movements**

Construction is expected to take up to 18 months with peak periods expected in months 1-3 and 8-9. During the peak period of construction, approximately 58 two-way HGV vehicle movements per day are expected to occur, with additional car or van movements expected from staff. Up to 20 staff are expected on site during the peak phase of construction, which would result in an additional 40 two-way car or LGV movements per day, although staff will be encouraged to car share, so this figure is likely to be considerably reduced. Therefore, a maximum of 98 two-way vehicle movements per day can be expected during the peak phase of construction.

During the other phases of construction, the intensity of vehicle deliveries and the number of staff present on site will be much less than stated above. The above vehicle estimates therefore, represents a worst-case scenario.

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In addition to the above vehicle movements a small number of Abnormal Load Vehicles (ALV) deliveries will be required during the construction phase (8-12 abnormal loads in total depending on the final contractor). All ALVs will be transported by escort vehicles and temporary road closures would be in place during ALV movements.

The routing of these vehicles has been discussed in length between County Highways, the applicant, and the LPA. As originally considered County Highways had no objection to the use of Feckenham village. However, following a site visit and further consideration of High Street and Church Road these roads are not considered to be appropriate for HGVs and Abnormal Load Vehicles (ALVs) deliveries due to the parked cars, traveling through residential areas, school, and the narrowness of the roads in places. County Highways also noted that alternative routes considered travelling via Edgioake Lane to the Saltway, this proposed route is deemed to be unacceptable since vehicles turning right here would cause congestion due to the width of the road at this location and would also require the HGVs to travel through an urban environment.

Following the previous deferral, County Highways have fully reassessed the routes available for the proposed development. These comments are outlined in detail at the start of this report. Their preference is for the HGVs to travel via the A441 The Ridgeway/Saltway junction to Rock Hill Lane, as shown on the purple Route 6 on the plan below. This has been agreed by the applicant and would be conditioned accordingly. However, it is important to reiterate the conclusion from County Highways that routes 2, 4 and 6 are suitable for the temporary volume of HGV movements during the construction phase.

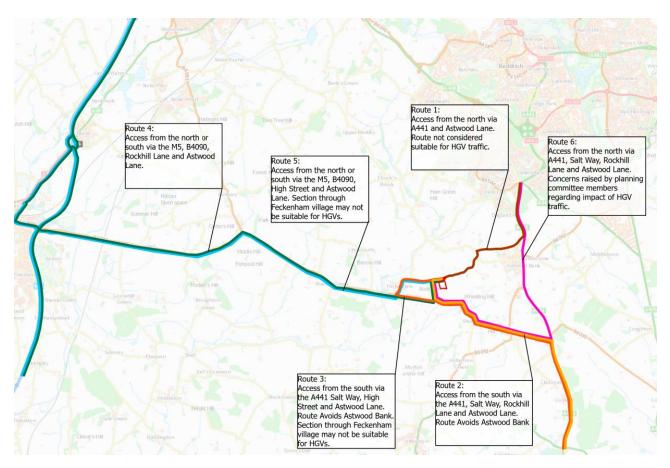
As outlined by the applicant, a contractor has not been appointed and it is not possible to determine where various deliveries will be originating from so the conditioning of the Construction Environmental Management Plan is considered most appropriate method of confirming the route for construction traffic.

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Routing Plan by Statkraft and Arcus



Rockhill Lane will require upgrades and post development remedial works as the developer has stated within the Technical Note to make it suitable for HGVs. The developer would be required to enter into an agreement with the Council to agree on the scope of works required and all cost would be borne by the developer.

A further assessment of Rockhill would be required, it is recommended a joint site visit with the developer would be required to assess the current condition and to agree and works required to make it suitable for HGVs.

In terms of Abnormal Load Vehicles (ALV), the applicant has confirmed that 8-12 abnormal loads in total would be required for the development. Following discussion with the Worcestershire Abnormal Loads team, in this instance the Route 1 indicated above which involves Church Rd and Astwood Lane would be acceptable subject to endeavouring to work at night, use extra banksman, closure appropriate sections of the road.

All ALVs will be transported by escort vehicles and temporary road closures would be in place during ALV movements. An Abnormal Load Route Assessment will be undertaken for the anticipated ALV prior to delivery. ALVs are required to approach the site from the east via the ALV route due to constraints on the General Traffic Route.

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A detailed pre commencement Construction Environmental Management Plan condition is proposed by the Highways Authority. On this basis along with the other proposed conditions, County Highways have no objection.

NPPF paragraph 111 sets out that development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe. According severe its ordinary meaning of 'very great', that is a strict test. Nevertheless, NPPF paragraph 110 sets out that planning should ensure that safe and suitable access can be achieved, and that any significant impacts arising from development in respect of capacity and congestion can be mitigated to an effective degree. Consequently, it is appropriate to take account of the effects of development on the safe and efficient operation of the highway network as part of the overall planning balance as to the acceptability of a proposal, even if they would not be severe.

Given the nature of the nature of the highway network as set out above, a maximum of 98 two-way vehicle movements per day (which includes 58 two-way HGV movements) during the peak phase of construction total of at least 16 weeks would not be insignificant. Even with mitigation measures in place, based on this the proposal would have an adverse effect on the safe and efficient operation of the highway network in conflict with the relevant provisions the NPPF paragraph 110. Nevertheless, subject to the mitigation measures set out above and outlined in Condition 13, any disruption during construction would be temporary and relative to existing levels of traffic, such effects cannot reasonably be described as severe.

It is noted that many objectors are concerned with a range of highways issues and that the application has been previously deferred to seek clarification on HGV movements. However, based upon the responses from County Highways and the officer assessment above, there are no justifiable grounds on which an objection could be maintained on highway grounds.

Therefore, it is considered that the proposed development would deliver sustainable development in accordance with the requirements of Policies 19 Sustainable Travel and Accessibility, Policy 20 Transport Requirements for New Development and Policy 22 Road Hierarchy and the NPPF.

#### Landscape

The impact on the openness of the area and its character, amenity and distinctiveness has already been set out. The site is not subject to any special landscape designation. A Landscape and Visual Appraisal (LVA) has been carried out by Arcus. The LVA has assessed landscape character and visual amenity and the resulting landscape and visual effects of the proposed development on the receiving landscape and visual resource.

The LVA indicates that the site is of medium landscape sensitivity due to the absence of landscape designations, degraded boundary features together with the presence of

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landscape detractors such as the substation, power lines and larger scale modern farm and business park buildings. The LVA indicates that the site could absorb the development due to its location immediately adjacent to the substation as it would be viewed as a continuation of similar infrastructure and not as a prominent standalone development.

Regarding landscape effects on the Green Belt, the development would be contained to a small geographical area and would retain all field margin trees and hedgerows (with the exception of 22m of hedgerow at the site access point which would be replaced by 35m of proposed native hedgerow). The development would be seen in the context of a large existing substation which covers an area over four times the size of the development.

Given the scale and height of the development when compared to the adjacent Feckenham substation, and with the proposed mitigation measures, it is considered that the receiving landscape has the capacity to accommodate the development without adverse effects on the openness of the Green Belt. The siting of the development immediately adjacent to the existing substation would be perceived as a contiguous extension to the power infrastructure and would be confined within the current field boundaries which would be maintained and enhanced by mitigation planting.

In terms of visual effects, views of the development from the surrounding areas would be predominantly from groups of residential properties to the east of the Site on elevated ground on the outskirts of Astwood Bank. However, these views would be barely discernible due to intervening vegetation and farm buildings.

A Landscape and Biodiversity Mitigation Plan has been produced to provide woodland and hedgerow planting and other habitats around the northern, eastern areas within the site boundary. This is to screen and assimilate the development into the landscape and provide biodiversity and green infrastructure benefits.

The existing Feckenham substation visibility would also be reduced through woodland planting. The development whilst potentially resulting in short term combined cumulative effects would be in close proximity to the similar infrastructure of the substation, with time it would be contained and partially screened by the proposed mitigation planting and existing hedgerow boundaries.

WCC Landscaping Adviser has reviewed the Landscape and Visual Appraisal, they conclude that this application is satisfactory, subject to the implementation of the Landscape and Biodiversity Mitigation Plan.

It is recognised that any mitigation planting would take time to mature and reduce the visibility of the development. However, the development is in line with Policy 11 and 16 of the Borough of Redditch Local Plan. The proposed development would result in high quality design that would comply with Policies 39, 40 and the Worcester landscape and biodiversity guidelines and published landscape character assessment.

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### **Ecology and Biodiversity**

In line with Policy 16 Natural Environment, appropriate mitigation measures must be implemented to ensure protection of the natural environment, with benefits from development to biodiversity captured.

A Preliminary Ecological Appraisal (PEA) has been undertaken. The PEA incorporates the results of a Phase 1 Habitat Survey, Ornithological Walkover, Great Crested Newt Habitat Survey, Badger Survey and Bat Roost Assessment. Surveys for great crested newts ('GCN') and reptiles have also been undertaken and standalone Ecological Impact Assessments for GCN and reptiles are submitted with this application

No statutory or non-statutory designated sites occur within the site boundary. In terms of statutory designations, Wylde Moor SSSI is located 1.1 km to the southwest of the site. No European/International statutory designated sites are located within 5 km. There are 7 non-statutory sites within 2 km of the site, the closest of which is Shurnock Meadows Local Wildlife Site, 500m to the south of the site.

Natural England have no objection to the proposal and Red Kite have raised no objection to the scheme, subject to the imposition of suitable conditions relating to the ecological mitigation and enhancement.

Subject to implementation of appropriate mitigation measures, the proposed development would comply with Policy 16.

#### **Ground Conditions**

WRS have reviewed the planning application site for potential contaminated land issues of which none have been identified. Therefore, WRS have no adverse comments to make with regards to contaminated land.

### **Residential Amenity**

Development should not be permitted that has a prejudicial impact on residential amenity. The proposed development is some distance from the nearest residential properties. It is not considered that the operation of the site would have a notable impact on residential amenity. The impact of construction would be limited through an appropriate construction management plan.

In terms of environmental effect, the proposal is for battery storage. It would not result in any emissions from the site. This includes odour and fumes. Furthermore, the development would not be overly noisy although there would be some noise from the equipment the impacts would not be widespread or significant.

The role of battery storage in the move to a low-carbon economy is noted. The exploitation of precious metals is an adverse impact from the production of batteries, and recycling of

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spend batteries is a growing industry. However, these are not specific planning matters to which weight should be applied in decision taking.

Overall, it is not considered that the proposal would have a significant adverse impact on residential amenity, or the environment and no objection is raised in this regard.

#### **Public Safety**

An issue that has been raised through the public consultation responses is concerns over public safety, particularly from fire.

A fire safety report has been submitted to provide further information on this issue. The facility would use rechargeable lithium ion-based batteries as these are the most suited to this type of storage. In the UK, according to Department for Business, Energy & Industrial Strategy and Ofgem, 1GW of lithium-ion battery storage that has been built since 2017<sup>17</sup>. The use of lithium-ion in rechargeable batteries is well established in the UK. Battery fires are a rare occurrence due to the multiple levels of prevention, protection and mitigation measures that go into their design, manufacture, distribution, and operation.

The Fire Safety document outlines that the Statkraft project team will develop the following safety documents during the design phase to ensure fire safety risks are considered and mitigated as best as reasonably practicable. The following documents capture the safety requirements of a Greener Grid Park.

- 1. Fire Strategy Report
- 2. Fire Risk Assessment
- 3. Evacuation strategy
- 4. Fire Safety Drawings
- 5. A Fire Safety Manual is produced containing design information and operational records.

It is considered this could be conditioned as part of any planning approval.

In addition, it will provide a full description of the fire safety design, regarding the management of the buildings, housekeeping and other functions. Thus, providing a continuously updated record of all aspects of the buildings and the buildings users that affect its fire safety. As well as specific site measures for the Green Grid Park.

It is also worth noting that while public safety is a material planning consideration, planning legislation would only form the primary statute where there was no other specific legislation to address the issue. For example, in the construction of a dwelling, fire risk is manged through the building control process. A similar situation applies here; the facility is an industrial process and would be subject to the regulations specific to the operation of this form of plant.

<sup>&</sup>lt;sup>17</sup> Transitioning to a net zero energy system: Smart Systems and Flexibility Plan 2021 (publishing.service.gov.uk)

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Therefore, officers are satisfied that public safety is adequately addressed and that the proposed development would not present an unacceptable risk to nearby residents or property.

### **Planning Balance and Conclusion**

The proposed development comprises essential electrical infrastructure to support the functioning and stability of the National Grid in the West Midlands. It will support the aims of the meeting the UK's Net Zero carbon emissions commitments and the Climate Emergency.

The applicant has shown that the West Midlands region has been specifically identified by National Grid as requiring more stability on the network. This development proposal has significant potential to help deliver further sustainable development opportunities and carbon & emission reductions in the local area

As well as the reasoning regarding the location of the development adjacent to the Feckenham substation. The applicant has used a multidisciplinary approach to designing the proposed layout to avoid negative impacts on the surrounding environment or on residential amenity. The development has been designed to mitigate any potential effects in terms of landscape, ecology, and residential amenity.

The impacts on the local landscape character and the Green Belt, and the impacts on ecology are found to be minimal. Very special circumstances have been demonstrated to account for the siting of the proposal in a Green Belt location. Impacts on the Green Belt have been demonstrated to be relatively negligible and are otherwise outweighed by the benefits of the proposal.

Landscape enhancements including a habitat management area with native species mixed broadleaved woodland and two new ponds are proposed, which will result in a significant increase in biodiversity in and around the site and ensure that the development is well integrated into the wider landscape.

In conclusion, the supporting information and consultation responses indicate that subject to appropriate mitigation and planning conditions, the development should not give rise to unacceptable green belt, amenity, landscape, highway or environmental impacts. The matters raised in objection to the application have been considered in preparing this report and where appropriate are addressed by the proposed planning conditions. The proposed conditions would ensure that the development does not give rise to unacceptable impacts on the amenity of those that live in the area.

The proposed development is in accordance with adopted local plan policies and is strongly supported by Government Policy, which encourages sustainable development which assists in the transition towards a low carbon future.

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#### **RECOMMENDATION:**

That having regard to the development plan and to all other material considerations, planning permission be GRANTED subject to the following conditions:

#### **Conditions:**

1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date of the grant of this permission.

Reason: In accordance with the requirements of Section 91(1) of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. The development hereby approved shall be carried out in accordance with the following plans and drawings:

Site Location Plan Constraints Plan Site Layout Plan	Planning Drawing 1 – 3419-REP-023 Planning Drawing 2 – 3419-REP-026 Planning Drawing 3 - 3419-DR-P- 0001, Rev 16
Landscape and Biodiversity Mitigation Plan	Planning Drawing 4 - 3419-DR-LAN 101, Rev C
Indicative Battery Container/Welfare Facility	Planning Drawing 5 - 3419-DR-P- 0005
Indicative Inverter Cabinet	Planning Drawing 6 - 3419-DR-P- 0006
Indicative Transformer & HV Compound	Planning Drawing 7 - 3419-DR-P- 0007
Indicative Cooler	Planning Drawing 8 - 3419-DR-P- 0008
Indicative Energy Management Building	Planning Drawing 9 - 3419-DR-P- 0009
Indicative Palisade Fence Detail	Planning Drawing 10 - 3419-DR-P- 0010
Indicative Palisade Gate Detail	Planning Drawing 11 - 3419-DR- P011, Rev 1
Indicative Diesel Generator	Planning Drawing 12 - 3419-DR-P-0012
Indicative Communications Room	Planning Drawing 13 - 3419-DR-P- 0013
Indicative Security Column Indicative LV Switch House	Planning Drawing 14 - 3419-DR-P- 0014
	Planning Drawing 15 - 3419-DR-P- 0015

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Access Junction Visibility Assessment

Planning Drawing 16 - 3419-DR-P 0004, Rev 1

Reason: To provide certainty to the extent of the development hereby approved in the interests of proper planning.

3. Prior to installation the structures, including battery containers, storage and utility containers, generators and transformers, and fencing shall be finished in a colour to be agreed in writing by the Local Planning Authority. The structures and fencing shall be retained and maintained in the agreed finish for the lifetime of the development.

Reason: In the interests of visual amenity.

4. No development shall take place until an assessment on the potential for noise from the development affecting residential or commercial properties in the area has been submitted to and been approved in writing by the Local Planning Authority.

If the assessment indicates that noise from the development is likely to affect neighbouring affecting residential or commercial properties, then a detailed scheme of noise mitigation measures shall be submitted to and approved in writing by the Local Planning Authority prior to the commencement of the development.

The noise mitigation measures shall be designed so that nuisance will not be caused to the occupiers of neighbouring noise sensitive premises by noise from the development. The noise assessment shall be carried out by a suitably qualified acoustic consultant/engineer and shall take into account the provisions of BS 4142:2014+A1:2019.

The approved scheme shall be implemented prior to the commencement of the use and be permanently maintained thereafter.

Reason: In order that noise levels may be agreed prior to the commencement of works on site which may require changes to the design and to safeguard the amenities of nearby occupiers.

5. Prior to the commencement of any works on site including any site clearance, demolition, excavations or import of machinery or materials, the trees or hedgerows which are shown as retained on the approved plans both on or adjacent to the application site shall be protected with fencing around the root protection areas. This fencing shall be constructed in accordance with the guidance in the British Standard BS5837:2012 and shall remain as erected until the development has been completed.

Reason: To protect the trees which form an important part of the amenity of the site.

6. No works of any kind shall be permitted within or through the Root Protection Areas of trees or hedges on and adjacent to the application site without the prior specific

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written permission of the Local Planning Authority. This specifically includes any works such as changes in ground levels, installation of equipment or utility services, the passage or use of machinery, the storage, burning or disposal of materials or waste or the washing out of concrete mixing plants or fuel tanks.

Reason: To protect the trees which form an important part of the amenity of the site.

7. Any excavations within the root protection areas must be carried out by hand and in accordance with BS5837:2012.

Reason: To protect the trees which form an important part of the amenity of the site.

8. All retained trees and their Root Protection Areas must be protected during clearance and construction phase in accordance with BS5837:2012, using suitable protective fencing and/or ground protection as appropriate. No storage of plant/materials within the Root Protection Areas of any retained trees.

Reason: To protect the trees which form an important part of the amenity of the site.

The development hereby approved shall not be occupied until the proposed access gates have been set back a minimum 10 metres from the adjoining carriageway edge and made to open inwards only.

Reason: In the interests of highway safety.

10. The development hereby approved shall not be occupied until the first 5 metres of the access into the development, measured from the edge of the carriageway, has been surfaced in a bound material.

Reason: In the interests of highway safety

11. The development hereby approved shall not be brought into use until the access, parking and turning facilities have been provided as shown on drawing 3419-DR-P-0004 Rev 1 and 3419-DR-P-0001 Rev 16.

Reason: To ensure conformity with summited details.

12. The development hereby approved shall not commence until the visibility splays shown on drawing 3419-DR-P-0004 Rev 1 have been provided. The splays shall always be maintained free of level obstruction exceeding a height of 0.6m above adjacent carriageway.

Reason: In the interests of highway safety.

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- 13. The development hereby approved shall not commence until a Construction Environmental Management Plan has been submitted to and approved in writing by the Local Planning Authority. This shall include but not be limited to the following:
  - a. Measures to ensure that vehicles leaving the site do not deposit mud or other detritus on the public highway;
  - b. Details of site operative parking areas, material storage areas and the location of site operatives facilities (offices, toilets etc);
  - c. The hours that delivery vehicles will be permitted to arrive and depart, and arrangements for unloading and manoeuvring.
  - d. Details of any temporary construction accesses and their reinstatement.
  - e. A highway condition survey, timescale for re-inspections, and details of any reinstatement.
  - f. Details of the proposed route for the Abnormal Loads and HGV's
  - g. Details of any temporary improvements to the highway

The measures set out in the approved Plan shall be carried out and complied with in full during the construction of the development hereby approved. Site operatives' parking, material storage and the positioning of operatives' facilities shall only take place on the site in locations approved by in writing by the local planning authority.

Reason: To ensure the provision of adequate on-site facilities and in the interests of highway safety.

14. The development hereby approved shall not commence until a condition survey of the highways to be used by construction traffic has been carried out in association with the Highways Authority. The methodology of the survey shall be approved in writing by the Local Planning Authority and Highways Authority and shall assess the existing state of the highway.

No building or use hereby permitted shall be occupied or the use commenced until a second condition survey has been submitted for the written approval of the Local Planning Authority, which shall identify defects attributable to the traffic ensuing from the development. Any necessary remedial works shall be completed at the developer's expense in accordance with a scheme to be agreed in writing by the Local Planning Authority.

Reason: To ensure that any damage to the adopted highway sustained throughout the development process can be identified and subsequently remedied at the expense of the developer.

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15. Prior to the installation of any lighting within the site, a detailed lighting scheme including lighting levels at the boundary of the site shall be submitted to and approved in writing by the Local Planning Authority. Any lighting shall be carried out in accordance with the approved details.

Reason: The plans do not currently show any lighting to serve the development and without details it is unclear whether the visual qualities of the area will be affected because of their levels, number, and position.

- 16. No development shall take place until a programme of archaeological work including a Written Scheme of Investigation(s), has been submitted to and approved by the local planning authority in writing. The scheme shall include an assessment of significance and research questions; and:
  - a. The programme and methodology of site investigation and recording.
  - b. The programme for post investigation assessment.
  - c. Provision to be made for analysis of the site investigation and recording.
  - d. Provision to be made for publication and dissemination of the analysis and records of the site investigation
  - e. Provision to be made for archive deposition of the analysis and records of the site investigation
  - f. Nomination of a competent person or persons/organisation to undertake the works set out within the Written Scheme of Investigation.

Reason: In accordance with the requirements of paragraph 199 of the National Planning Policy Framework.

17. The development shall not be occupied until the site investigation and post investigation assessment has been completed in accordance with the programme set out in the Written Scheme(s) of Investigation approved under condition (16) and the provision made for analysis, publication and dissemination of results and archive deposition has been secured.

Reason: In accordance with the requirements of paragraph 199 of the National Planning Policy Framework.

18. No works or development shall take place above foundation level until complete details for scheme for surface water drainage have been submitted to and approved in writing by the Local Planning Authority.

This should include, but is not limited to:

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A detailed drainage layout showing all proposed private foul and surface water connections and SuDS features. This should show the proposed discharge rate for the 100 year AEP + CC.

Details of any existing site drainage features and evidence these have been allowed for and where appropriate connected to the proposed site drainage

Calculations in an electronic format.

A plan showing the exceedance flows from any flooded volumes on the site.

The approved scheme shall be fully implemented prior to the first use of the development hereby approved.

Reason: To ensure satisfactory drainage conditions that will not create or exacerbate flood risk on site or within the surrounding local area.

- 19. Notwithstanding the submitted details, prior to above ground works a Landscape and Ecological Management Plan (LEcMP) shall be submitted to, and be approved in writing by, the local planning authority The content of the LEcMP shall include, but not limited to the following:
  - a) Description and evaluation of features to be managed.
  - b) Ecological trends and constraints on site that might influence management.
  - c) Aims and objectives of management including those in relation to dormice and bats.
  - d) Appropriate management options for achieving aims and objectives including appropriate enhancement measures.
  - e) Prescriptions for management actions.
  - f) Preparation of a work schedule (including an annual work plan capable of being rolled forward over a 10-year period).
  - g) Details of the body or organisation responsible for implementation of the plan.
  - h) Legal and funding mechanism(s) by which the long-term implementation of the plan will be secured by the developer.
  - i) Ongoing monitoring and remedial measures.

The plan shall also set out (where the results from monitoring show that conservation aims and objectives of the LEcMP are not being met) how contingencies and/or remedial action will be identified, agreed, and implemented so that the development still delivers the fully functioning biodiversity objectives of the originally approved scheme. The approved plan will be implemented in accordance with the approved details.

Reason: To safeguard the visual amenities of the area and to increase the biodiversity of the site, to mitigate any impact from the development.

20. Notwithstanding the submitted details, prior to above ground works a scheme for biodiversity enhancement, such as incorporation of permanent bat roosting feature(s) and or nesting opportunities for birds, shall be submitted to and agreed in writing with

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the Local Planning Authority. The approved details thereafter shall be implemented, retained, and maintained for their designed purpose in accordance with the approved scheme. The scheme shall include, but not limited to, the following details:

- a. Description, design, or specification of the type of feature(s) or measure(s) to be undertaken.
- b. Materials and construction to ensure long lifespan of the feature/measure
- c. A drawing(s) showing the location and where appropriate the elevation of the features or measures to be installed or undertaken.
- d. When the features or measures will be installed and made available.

Reason: To increase the biodiversity of the site, to mitigate any impact from the development.

21. Notwithstanding the details outlined in the submitted Fire Safety document, prior to the commencement of development a site-specific Fire Statement shall be submitted to and approved by the Local Planning Authority. The development must be carried out in accordance with the provisions of the approved Fire Statement unless otherwise approved in writing by the Local Planning Authority.

Reason: To ensure that the development incorporates the necessary fire safety measures.

#### **Procedural matters**

This application is reported to Planning Committee for determination because the application is for major development (more than 1000 sq. metres of new commercial / Industrial floorspace), and as such the application falls outside the scheme of delegation to Officers.



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Planning Application 21/00799/FUL

Agricultural track

Land East Of Berrowhill Lane, Feckenham, Worcestershire, B96 6QJ,

Applicant: Mr K Morton

Ward: Astwood Bank and Feckenham Ward

(see additional papers for site plan)

The case officer of this application is Simon Jones, Planning Officer (DM), who can be contacted on Tel: 01527 548211 Email: simon.jones@bromsgroveandredditch.gov.uk for more information.

### **Site Description**

The site is located on the east side of Berrowhill Lane approximately 250metres north of its junction with the Droitwich Road B4090 'Saltway'.

The site forms the southern end of an agricultural field recently created through the subdivision of a larger parcel of agricultural land sold to different landowners in 2020. The proposed track coincides with a pre-existing gated access onto Berrowhill Lane

#### **Proposal Description**

Full planning permission is sought retrospectively for an agricultural track extending approximately 75 metres from a pre-existing agricultural field gate on Berrowhill Lane across the southern end of a field to the next field to the east which is in the ownership and control of the applicant, to give access all year round to their 5 acre holding.

The track is located as shown on the submitted plans. The track crosses the field from the road gateway in a straight line to allow direct access to the applicant's owned land.

The length of the track is approximately 75m, and 4m wide.

The track would be constructed by laying a permeable membrane with crushed hardcore and then finer stone on top as detailed on the submitted plans.

A standard post and rail agricultural fence would be constructed either side of the 10m pull in, to which a lockable gate of functional agricultural style and design (i.e. galvanized steel 7 bar) has been attached. Neither of these elements require planning permission

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#### **Relevant Policies**:

### Borough of Redditch Local Plan No. 4

Policy 1: Presumption in Favour of Sustainable Development

Policy 8: Green Belt

Policy 9: Open Countryside
Policy 16: Natural Environment
Policy 17: Flood Risk Management
Policy 36: Historic Environment

#### **Others**

Redditch High Quality Design SPD NPPF National Planning Policy Framework (2021) NPPG National Planning Practice Guidance

#### Relevant Planning History

None

#### Applications in the vicinity

20/01342/FUL Agricultural building and new access GRANTED 26.03.2021

track

20/00935/CPE Shepherds Hut WITHDRAWN 30.09.2020

#### **Consultations**

#### **Feckenham Parish Council**

#### Objection

Feckenham Parish Council objects to this application as they are extremely concerned about the sporadic development on Berrowhill lane. There is an on-going erosion of green belt within this area of natural beauty and that this application would lead to further potential for urbanisation of this rural lane.

### **North Worcestershire Water Management**

The proposed development site is situated in the catchment of Bow Brook. The site falls within flood zone 1 and it is not considered that there is any significant fluvial flood risk to the site. Risk to the site from surface water flooding is indicated as low based on the EA's flood mapping. Correctly designed drainage will mitigate any flood risk from surface water on the site.

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Based on the available information there is no reason to withhold approval of this application on flood risk grounds. However, it may be beneficial to consider some drainage at the entrance to ensure that a flow path is not created from the field to the road. Please also note that if a ditch line across the entrance requires a culvert to allow access Land Drainage Consent from NWWM will be required. I do not deem it necessary to recommend attaching a drainage condition.

#### **Natural England**

**no comments** on this proposal but refers to standing advice.

#### Standing Advice

Natural England has not assessed this application for impacts on protected species. Natural England has published Standing Advice which you can use to assess impacts on protected species or you may wish to consult your own ecology services for advice.

The consultation documents indicate that this development includes an area of priority habitat as listed on Section 41 of the Natural Environmental and Rural Communities (NERC) Act 2006.

The lack of comment from Natural England does not imply that there are no impacts on the natural environment, but only that the application is not likely to result in significant impacts on statutory designated nature conservation sites or landscapes. It is for the local planning authority to determine whether or not this application is consistent with national and local policies on the natural environment. Other bodies and individuals may be able to provide information and advice on the environmental value of this site and the impacts of the proposal to assist the decision making process. We advise LPAs to obtain specialist ecological or other environmental advice when determining the environmental impacts of development.

#### **Highways Redditch**

#### No Objection

No highway objections to the proposed agricultural track to be located off the existing field gate.

Applicant to ensure the overgrown hedge and vegetation is cut back regularly to ensure visibility is not compromised.

Applicant has indicated the gate is also to be set back, this is acceptable and a betterment to the location of the gate at present.

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#### **Historic England**

no comments on this proposal but refers to standing advice

We suggest that you seek the views of your specialist archaeological advisers regarding the impact of the scheme on any non-designated archaeological and historic landscape features, such as evidence of ridge & furrow cultivation, and ensure this is appropriately assessed and any impacts mitigated (where necessary).

### **Worcestershire Archive And Archaeological Service**

No objection subject to condition

I appreciate that the development – at 4 – 6 inches - is of a shallower depth, however, even shallow earth moving can impact above ground archaeology (earthworks) and has the potential to impact archaeological features that may lie just below historic plough horizons. Although difficult to ascertain from a photograph (21/12/2021) it does appear that earthworks either side of the trackway are degraded, any subtle earthworks along the area of the trackway – which are also likely to have been degraded, will have been further damaged by the installation of the track. The photograph supports 2011 Environment Agency Lidar, which indicates an area of more disturbed ground adjacent to the trackway. Earthworks in the field to the East of the development area are intermittent and appear degraded (WSM69884), those to the South are clear on 2005 aerial photographs but less well defined from 2011 (WSM69883). Earthworks North of the application area are clear on aerial photographs and Lidar (WSM69883).

The application area is within a landscape of known archaeological interest with low levels of change and which retains a coherent medieval and post medieval character. Directly adjacent to a routeway – Berrowhill Lane - of likely medieval or earlier origin, c. 250m North of the Roman Road between Droitwich and Alcester and c. 400m North West of the Scheduled Monument Feckenham manorial moated site, there is moderate potential for archaeological layers and deposits associated with medieval or earlier wayside settlement.

Given that the application is judged to have potentially impacted/altered buried undesignated heritage assets of archaeological interest I would recommend – should the application be retrospectively approved at committee – a single trench evaluation, directly adjacent to the trackway and away from areas of clear ridge and furrow earthworks – to establish the presence/absence of archaeological features and/or deposits, their character and significance.

The County and the District has a responsibility to protect, either by preservation or record, cultural remains within its jurisdiction, and this is emphasised by the National Planning Policy Framework section 16, paragraph 205:

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"...Local planning authorities should require developers to record and advance understanding of the significance of any heritage assets to be lost (wholly or in part) in a manner proportionate to their importance and the impact, and to make this evidence (and any archive generated) publicly accessible. However, the ability to record evidence of our past should not be a factor in deciding whether such loss should be permitted."

In order to comply with policy, we recommend that the following two conditions should be attached to any consent:

- 1) No development shall take place until a programme of archaeological work including a Written Scheme of Investigation(s), has been submitted to and approved by the local planning authority in writing. The scheme shall include an assessment of significance and research questions; and:
- a) The programme and methodology of site investigation and recording.
- b) The programme for post investigation assessment.
- c) Provision to be made for analysis of the site investigation and recording.
- d) Provision to be made for publication and dissemination of the analysis and records of the site investigation
- e) Provision to be made for archive deposition of the analysis and records of the site investigation
- f) Nomination of a competent person or persons/organisation to undertake the works set out within the Written Scheme of Investigation.
- 2) The development shall not be occupied until the site investigation and post investigation assessment has been completed in accordance with the programme set out in the Written Scheme(s) of Investigation approved under condition (1) and the provision made for analysis, publication and dissemination of results and archive deposition has been secured.

Reason: In accordance with the requirements of paragraph 199 of the National Planning Policy Framework.

#### **Clir Warhurst**

No Comments Received To Date

#### Cllr Clayton

No Comments Received To Date

#### **Public Consultation Response**

A site notice was displayed on 12/07/2021. No representations were received from the public.

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#### **Assessment of Proposal**

Agricultural Need and Green Belt

Local Plan Policy 9 Open Countryside, states that; "Development in the Open Countryside will not be permitted except where it is: i) clearly necessary for the purposes of agriculture or forestry."

Local Plan Policy 8 Green Belt, states that "Applications for development in the Green Belt will be determined in line with national planning guidance on Green Belts and other relevant policies within the development plan."

The NPPF states that engineering operations are not inappropriate development subject to the caveat that they preserve the openness of the Green Belt and do not conflict with the purposes of including land within it.

The applicant has no other means of access to his land, it would allow access across the field in all weathers. Otherwise, in wet weather in particular, the land can at best be affected by ruts, or at worst, be impossible to cross. If vehicles get stuck, especially when transporting heavy goods such as bales, this not only causes ruts but also soil compaction and capping, and presents safety risks in trying to release vehicles again, and has knock-on welfare effects for livestock which may not be checked or fed as a result. This has hampered the applicant's ability to manage his land; it is impossible to bring livestock to the site until it is guaranteed that access can be had in all weathers. It would be unfeasible to have to park near the road and carry, for example, sheep feed or bales of hay, across the site. Not having a track also results in a much greater risk of carrying mud onto the road from vehicles leaving the site; an inconvenience and potential safety hazard to other road users.

Your Officers consider that an agricultural need has been demonstrated for the track and that the proposed engineering operations to create it would not be detrimental to the openness of the green belt or the purposes of including land within it.

#### **Heritage**

Local Plan Policy 36 states "Non-designated heritage assets, nationally important archaeological remains and locally listed heritage assets, and their settings will also need to be conserved and enhanced in a manner appropriate to their significance and contribution to the historic environment"

The HER records moderately preserved north-south orientated earthworks directly north of the proposed access trackway. Aerial photographic evidence supplied by the County Archaeologist already indicate pre-existing degradation of the ridge and furrow in the immediate area of the track. The area of prominent ridge and furrow to the north which is not in the control of the applicant is unaffected by the proposal.

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The County Archaeologist has recommended that if members are minded to grant permission, a single trench evaluation, directly adjacent to the trackway and away from areas of clear ridge and furrow earthworks — to establish the presence/absence of archaeological features and/or deposits, their character and significance. Conditions based on those proposed by the County Archaeologist are recommended.

### **Visual Impact**

The location of the track is such that it would not form an unduly prominent feature in the landscape and takes the shortest functional route from the point of access to the applicant's land. It would be visible to walkers along a 40metre section of the public right of way No. 588(c) situated some 120 metres away at the northern end of the field. The established hedgerow on Berrowhill Lane and topography screens the site from view, other than the glimpse obtained from the existing access.

#### **Highway Safety**

The access to the site is as existing, through an established field gateway off the lane which has good visibility. In the past, this gateway would have only been utilised periodically by one owner, but is now inevitably used more intensively given that it is shared by a number of owners. The existing gate has been moved 10m into the field to allow for large vehicles and trailer to pull in, which does not require planning permission. The proposal raises no highway safety issues, since it relates to a track for agricultural purposes and utilises an existing access.

#### Conclusion

This application is for a small-scale agricultural development which will have no undue impact on the landscape, and limited impact upon non-designated heritage assets and is compliant with planning policy. It would improve not only farm infrastructure having a positive effect on a rural business, but also benefit others nearby by including an improved pull in off the road and reducing risk of depositing mud on the road. The comments of the Parish Council are noted but do not have a bearing upon the specific merits of the application proposal which has been considered in the context of relevant local and national policy considerations. Accordingly, it is recommended that permission be granted.

### **RECOMMENDATION:**

That having regard to the development plan and to all other material considerations, planning permission be GRANTED subject to the following conditions:

#### **Conditions:**

1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date of the grant of this permission.

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Reason: In accordance with the requirements of Section 91(1) of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. The development hereby approved shall be carried out in accordance with the following plans and drawings:

Block Plan Location Plan Track Cross Section Dwg 01

Reason: To provide certainty to the extent of the development hereby approved in the interests of proper planning.

- 3. Within 3 months of the date of this decision, a programme of archaeological work including a Written Scheme of Investigation(s), has been submitted to and approved by the local planning authority in writing. The scheme shall include an assessment of significance and research questions; and:
  - a) The programme and methodology of site investigation and recording.
  - b) The programme for post investigation assessment.
  - c) Provision to be made for analysis of the site investigation and recording.
  - d) Provision to be made for publication and dissemination of the analysis and records of the site investigation
  - e) Provision to be made for archive deposition of the analysis and records of the site investigation
  - f) Nomination of a competent person or persons/organisation to undertake the works set out within the Written Scheme of Investigation.

The site investigation and post investigation assessment shall be completed in accordance with the approved programme set out in the Written Scheme(s) of Investigation.

Reason: In accordance with the requirements of paragraph 205 of the National Planning Policy Framework.

#### **Procedural matters**

This application is being reported to the Planning Committee because an objection has been received from the Parish Council. As such the application has resulted in a formal objection being received (and has not been resolved through Officer negotiation) from a statutory consultee. As such the application falls outside the scheme of delegation to Officers.

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### PLANNING COMMITTEE

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Planning Application 21/01618/FUL

Proposed installation of air source heat pump to service existing business centre

Greenlands Business Centre, Studley Road, Redditch, Worcestershire, B98 7HD,

Applicant: John Homer Ward: Greenlands Ward

(see additional papers for site plan)

The case officer of this application is Claire Gilbert, Planning Officer (DM), who can be contacted on Tel: 01527 881655 Email: claire.gilbert@bromsgroveandredditch.gov.uk for more information.

#### **Site Description**

Greenland's Business Centre is situated in an area that is designated as a primarily employment area in the Redditch Borough Council Local Plan. The proposed site is situated in the southeast corner of the business centre which is a commercial building owned by the Council. There are other employment uses to the south, east and north of the site and residential dwellings to the west of the site on the opposite side of the Studley Road.

#### **Proposal Description**

The proposal is for the installation of an air source heat pump with some external pipework and cabling. The unit would be situated on the existing tarmac hardstanding outside the existing plantroom adjacent to the existing car park and skip store area. The unit would be sited within a fenced enclosure.

The air source heat pump would be approximately 4.2 metres by 2.2 metres with a height of approximately 2.3 metres and would sit on a frame (big foot) which would have a maximum height of 0.395 metres (height varies depending on the ground conditions and could be between 0.3metres- 0.395metres). The unit would have a light grey and dark blue powder coated metal sheet shell. The fenced enclosure would be 6.3 metres by 4.3 metres and would have a height of 2.5 metres. The fencing would be formed of a green powder coated metal mesh and post fence with a timber boarded acoustic fence to the western side.

#### **Relevant Policies:**

#### Borough of Redditch Local Plan No. 4

Policy 1: Presumption in Favour of Sustainable Development

Policy 15: Climate Change

Policy 24: Development within Primarily Employment Areas

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Policy 39: Built Environment

Policy 40: High Quality Design and Safer Communities

#### **Others**

National Design Guide NPPF National Planning Policy Framework (2021) NPPG National Planning Practice Guidance

#### Relevant Planning History

None

### **Consultations**

### **Worcestershire county Highways**

No highway objections to the proposed installation of air source heat pump to service existing business centre, the existing turning area or car parking is not affected by the proposed development.

#### **Worcestershire Regulatory Services - Noise**

In order to ensure that noise from the proposed external ASHP does not adversely impact the nearest noise sensitive receptor(s) I recommend that the proposed 6.43m fence section parallel to Studley Road should be of the close boarded / acoustic type. Full details of the extent, height and surface density (min. 12kg/m2) of the recommended close boarded / acoustic fencing should be submitted for approval.

Additional comments received 20/12/2021 - The proposed acoustic fence is acceptable.

#### **Public Consultation Response**

Site notice posted on 19.11.2021 expired 13.12.2021 7 Neighbour notification letters sent on 17.11.2021 expired 11.12.2021

No comments received to date.

#### **Assessment of Proposal**

Paragraph 158 of the NPPF sets out that local planning authorities should approve applications for renewable and low carbon development provided the impacts are (or can be made) acceptable. Policy 15 of the Redditch Borough Council sets out that small scale renewable technologies will be encouraged in appropriate locations.

The proposed air source heat pump would be situated within a fenced enclosure in the south eastern corner of the site. It would be set back from the road by over 40 metres behind a timber boarded acoustic fence. Due to this, it is not considered that the proposal would impact the overall character or appearance of the area.

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Worcestershire Regulatory Services (WRS) were consulted on this application to help assess the potential noise impact the proposed units would have on the amenity of the nearby residential properties and on the local area. In order to ensure that the noise from the proposed external Air Source Heat Pump does not adversely impact the nearest noise sensitive receptors they recommended that the proposed 6.43m fence section parallel to Studley Road (western side of the fenced enclosure) should be formed of a close boarded acoustic type fence. The application was amended to reflect these comments and WRS have confirmed that the proposed acoustic fence is acceptable.

Worcestershire Highways were consulted on the proposal, and they have raised no objection to the proposal as the existing turning area or car parking would not be affected by the proposal.

Clarification was sought as to whether any other works had been undertaken by the applicant to improve the efficiency of the building. Information was provided in relation to this which sets out that the Salix funding received to install the Air Source Heat pump, included funding to complete the programme of window replacements to the building. This phase was to replace the rear curtain walling, original 1960' aluminium single glazed curtain wall, with new insulated aluminium curtain walling and Double glazed windows. Other works including Curtain walling to the front and individual windows were replaced in previous years with new insulated and double glazed windows.

Overall, it is considered that the proposed development complies with the provisions of the development plan and would be acceptable.

#### **RECOMMENDATION:**

That having regard to the development plan and to all other material considerations, planning permission be **GRANTED** subject to the following conditions:

#### Conditions:

- 1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date of the grant of this permission.
  - Reason: In accordance with the requirements of Section 91(1) of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. The development hereby approved shall be carried out in accordance with the following plans and drawings:
  - Drawing No. HUB356.GbCR.PS.01 Rev. A Location, Block Plan, Site plans as existing and proposed

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Drawing No. HUB356.GBCR.PS.02 Acoustic Fence Details
Document No. CN2139-ALT-ZZ-XX-RP-Z-6001 Design Proposal
Document No. HUB356 Rev.A Design and Access Statement
Hidros Thermal Solutions- Air/ Water Heath Pump 2 pipes
Hidros Thermal Solutions Model LZT/1454/HA/XL/HH/P2U
Hidrox Thermal Solutions LHA 5006 He/LS/HH/P2U Electrical Performance
Modul ramowy Big Foot

Reason: To provide certainty to the extent of the development hereby approved in the interests of proper planning.

3. The acoustic fencing hereby approved and as shown on Drawing No. HUB356.GBCR.PS.02 and Drawing No. HUB356.GBCR.PS.01 Rev. A shall be installed on site prior to the first use of the Air Source Heat Pump. The fencing shall thereafter be retained in place for the lifetime of the approved Air Source Heat Pump and any subsequent replacement Air Source Heat Pump.

Reason: To protect the amenity of the residential dwellings in the area.

### <u>Informatives</u>

1) The local planning authority have worked with the applicant in a positive and proactive manner to seek solutions to problems arising in relation to dealing with this planning application through negotiation and amendment.

#### **Procedural matters**

This application is being reported to the Planning Committee because the applicant is Redditch Borough Council. As such the application falls outside the scheme of delegation to Officers.

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#### **REDDITCH BOROUGH COUNCIL**

### PLANNING COMMITTEE

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Planning Application 21/01619/FUL

Proposed installation of air source heat pump and associated equipment including external buffer vessel

Town Hall, Walter Stranz Square, Redditch, Worcestershire, B98 8AH,

Applicant: John Homer Ward: Abbey Ward

(see additional papers for site plan)

The case officer of this application is Claire Gilbert, Planning Officer (DM), who can be contacted on Tel: 01527 881655 Email: claire.gilbert@bromsgroveandredditch.gov.uk for more information.

#### **Site Description**

Redditch Town Hall is situated within the Town Centre of Redditch.

#### **Proposal Description**

The proposal is for the installation of an air source heat pump and an external buffer vessel with some external pipework and cabling. These units would be situated on the eastern side of the existing flat roof of the Town Hall linking up with the existing internal plant room with gas boilers below.

The proposed air source heat pump would be situated on an existing frame (to be modified) previously used by a chiller. The air source heat pump would be approximately 7.2metres by 2.2 metres with a height of approximately 2.3metres. The unit would have a light grey and dark blue powder coated metal sheet shell. The external buffer vessel would be situated adjacent to the existing plant room and would have a capacity of 8000litres with a height of 2.5metres and a diameter of 2.4metres. The vessel would be grey in colour with a flat top.

### **Relevant Policies**:

#### Borough of Redditch Local Plan No. 4

Policy 1: Presumption in Favour of Sustainable Development

Policy 15: Climate Change

Policy 30: Town Centre and Retail Hierarchy

Policy 31: Regeneration for Town Centre

Policy 39: Built Environment

Policy 40: High Quality Design and Safer Communities

#### **Others**

National Design Guide

NPPF National Planning Policy Framework (2021)

NPPG National Planning Practice Guidance

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### PLANNING COMMITTEE

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### **Relevant Planning History**

None

#### **Consultations**

### Worcestershire Regulatory Services – Noise consulted 17.11.2021 expired 11.12.2021

The doesn't appear to be any nearby residential dwellings and the proposed location will screen the Air source heat pump. Therefore they have no objection to the application in terms of noise.

#### Public Consultation Response

Site Notice posted 19.11.2021 expired 13.12.2021 Site Notice posted 22.12.2021 expires 15.01.2022

To date no comments have been received.

#### **Assessment of Proposal**

Paragraph 158 of the NPPF sets out that local planning authorities should approve applications for renewable and low carbon development provided the impacts are (or can be made) acceptable. Policy 15 of the Redditch Borough Council sets out that small scale renewable technologies will be encouraged in appropriate locations.

The proposed air source heat pump and external buffer vessel would be situated on the eastern side of the Town Hall roof near to the existing plant room and electrical room, where some plant and machinery is already located. Due the proposed siting and the parapet style roof of the Town Hall, it is not considered that the proposed units would be highly visible from within the street scene.

Worcestershire Regulatory Services were consulted on this application to help assess the potential noise impact the proposed units would have on the amenity of the nearby residential properties and on the local area in general. They have raised no objection to the application in terms of noise.

It is noted that there are residential units within Threadneedle House which is located approximately 41metres to the northwest of the site (approx. 61 metres from the Air Source heat pump) on the opposite side of Walter Stranz Square from the Town Hall). As such, given this separation and that the proposed location would screen the Air Source heat pump, it is not considered that the proposal would have an adverse impact on the existing amenities of the occupiers of these residential units.

Overall, it is considered that the proposed development complies with the provisions of the development plan and would be acceptable.

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19th January 2022

#### **RECOMMENDATION:**

That having regard to the development plan and to all other material considerations, planning permission be GRANTED subject to the following conditions.

### **Conditions**

1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date of the grant of this permission.

Reason: In accordance with the requirements of Section 91(1) of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

2. The development hereby approved shall be carried out in accordance with the following documents and drawings:

Drawing No. HUB356.RBTH.PS.01 Rev. A Location, Block Plan, site plans as existing and proposed

Document No. CN2140-ALT-ZZ-XX-RP-Z-6001 Design Proposal

Hidros Thermal Solutions Model LHA/5006/HE/LS/HH/P2U

Hidros Thermal Solutions Air/Water Heat Pump 2 Pipes

Hidros thermal Solutions LHA 5006 HE/LS/HH/2U Electrical Performance

Reason: To provide certainty to the extent of the development hereby approved in the interests of proper planning.

#### **Informative**

1) Proactive engagement by the local planning authority was not necessary in this case as the proposed development was considered acceptable as initially submitted.

#### **Procedural matters**

This application is being reported to the Planning Committee because the applicant is Redditch Borough Council. As such the application falls outside the scheme of delegation to Officers.

